(Original Signature of Member)
119TH CONGRESS H. R.
To increase the quality and supply of child care and lower child care costs for families.
IN THE HOUSE OF REPRESENTATIVES Mr. Scott of Virginia introduced the following bill; which was referred to the
Committee on
A BILL
To increase the quality and supply of child care and lower child care costs for families.
1 Be it enacted by the Senate and House of Representa
2 tives of the United States of America in Congress assembled
3 SECTION 1 SHORT TITLE

This Act may be cited as the "Child Care for Work-

5 ing Families Act".

1 TITLE I—CHILD CARE AND 2 EARLY LEARNING PROGRAM

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3	SEC. 101. BIRTH THROUGH FIVE CHILD CARE AND EARLY
4	LEARNING PROGRAM.
5	(a) CHILD CARE DEFINITIONS.—The definitions in
6	section 658P of the Child Care and Development Block
7	Grant Act of 1990 (42 U.S.C. 9858n) shall apply to this
8	section, except as provided in subsection (b) and as other-
9	wise specified.
10	(b) Additional Definitions.—In this section:
11	(1) Apprenticeship.—The term "apprentice-
12	ship" means an apprenticeship registered under the
13	Act of August 16, 1937 (commonly known as the
14	"National Apprenticeship Act"; 50 Stat. 664, chap-
15	ter 663; 29 U.S.C. 50 et seq.).
16	(2) CHILD CARE CERTIFICATE.—
17	(A) IN GENERAL.—The term "child care
18	certificate" means a certificate (that may be a
19	check or other disbursement) that is issued by
20	a State, Tribal, territorial, or local government
21	under this section directly to a parent who shall
22	use such certificate only as payment for child
23	care services or as a deposit for child care serv-
24	ices if such a deposit is required of other chil-

dren being cared for by the provider.

1	(B) Rule.—Nothing in this section shall
2	preclude the use of such certificates for sec-
3	tarian child care services if freely chosen by the
4	parent. For the purposes of this section, child
5	care certificates shall be considered indirect
6	Federal financial assistance to the provider.
7	(3) CHILD EXPERIENCING HOMELESSNESS.—
8	The term "child experiencing homelessness" means
9	an individual who is a homeless child or youth under
10	section 725 of the McKinney-Vento Homeless Assist-
11	ance Act (42 U.S.C. 11434a).
12	(4) Eligible activity.—The term "eligible
13	activity", with respect to a parent, shall include, at
14	minimum, activities consisting of—
15	(A) full-time or part-time employment;
16	(B) self-employment;
17	(C) job search activities;
18	(D) secondary, postsecondary, or adult
19	education, including education through a pro-
20	gram of high school classes, a course of study
21	at an institution of higher education, classes to-
22	wards an equivalent of a high school diploma
23	recognized by State law, or English as a second
24	language classes;

1	(E) health treatment (including mental
2	health and substance use treatment) for a con-
3	dition that prevents the parent from partici-
4	pating in other eligible activities;
5	(F) activities to prevent child abuse and
6	neglect, or family violence prevention or inter-
7	vention activities;
8	(G) employment and training activities, in-
9	cluding job training, under the Workforce Inno-
10	vation and Opportunity Act (29 U.S.C. 3101 et
11	seq.); and
12	(H) taking leave under the Family and
13	Medical Leave Act of 1993 (29 U.S.C. 2601 et
14	seq.) (or equivalent provisions for Federal em-
15	ployees), a State or local paid or unpaid leave
16	law, or a program of employer-provided leave.
17	(5) Eligible Child.—
18	(A) IN GENERAL.—The term "eligible
19	child" means an individual—
20	(i) who is less than 6 years of age;
21	(ii) who is not yet in kindergarten;
22	and
23	(iii) who—

1	(I) resides with a parent or par-
2	ents who are participating in an eligi-
3	ble activity;
4	(II) is included in a population of
5	vulnerable children identified by the
6	lead agency involved, which at a min-
7	imum shall include children with dis-
8	abilities, infants and toddlers with dis-
9	abilities, children experiencing home-
10	lessness, children in foster care, chil-
11	dren in kinship care, children in a
12	family that is eligible for assistance
13	through the special supplemental nu-
14	trition program for women, infants,
15	and children established by section 17
16	of the Child Nutrition Act of 1966
17	(42 U.S.C. 1786), a household that is
18	eligible to receive assistance through
19	the supplemental nutrition assistance
20	program established under the Food
21	and Nutrition Act of 2008 (7 U.S.C.
22	2011 et seq.), or a family that is eligi-
23	ble to receive assistance through the
24	program of block grants to States for
25	temporary assistance for needy fami-

1	lies established under part A of title
2	IV of the Social Security Act (42
3	U.S.C. 601 et seq.), and children who
4	are receiving, or need to receive, child
5	protective services; or
6	(III) resides with—
7	(aa) a parent who is more
8	than 65 years of age;
9	(bb) a parent who is em-
10	ployed by an eligible child care
11	provider; or
12	(cc) a parent who is enrolled
13	in high school and has not ex-
14	ceeded the maximum age of en-
15	rollment in high school.
16	(B) Longer-term period eligibility.—
17	An individual who is determined to be an eligi-
18	ble child shall not be required to reverify eligi-
19	bility for purposes of this title during the period
20	after the determination and before the indi-
21	vidual becomes 6 years of age or enters kinder-
22	garten, whichever occurs earlier.
23	(6) Eligible Child Care Provider.—
24	(A) IN GENERAL.—The term "eligible child
25	care provider" means a center-based child care

1	provider, a family child care provider, or other
2	provider of child care services for compensation
3	that—
4	(i) is licensed to provide child care
5	services under State law applicable to the
6	child care services it provides or, in the
7	case of an Indian Tribe or Tribal organiza-
8	tion, meets the rules set by the Secretary;
9	(ii) participates in the State's tiered
10	system for recognizing and supporting the
11	quality of child care services described in
12	subsection (f)(3)(B), or, in the case of an
13	Indian Tribe or Tribal organization, meets
14	the rules set by the Secretary—
15	(I) not later than 4 years after
16	the State first receives funds under
17	this section; and
18	(II) for the remainder of the pe-
19	riod for which the provider receives
20	funds under this section; and
21	(iii) satisfies the State and local re-
22	quirements, including those requirements
23	described in section $658E(c)(2)(I)$ of the
24	Child Care and Development Block Grant
25	Act of 1990 (42 U.S.C. 9858e(e)(2)(I)),

1	applicable to the child care services it pro-
2	vides.
3	(B) Special rule.—A child care provider
4	who is eligible to provide child care services in
5	a State for children receiving assistance under
6	the Child Care and Development Block Grant
7	Act of 1990 (42 U.S.C. 9857 et seq.) on the
8	date the State submits an application for funds
9	under this section, and remains in compliance
10	with any licensing or registration standards, or
11	regulations, of the State, shall be deemed to be
12	an eligible child care provider under this section
13	for 3.5 years after the State first receives fund-
14	ing under this section.
15	(7) FMAP.—The term "FMAP" has the mean-
16	ing given the term "Federal medical assistance per-
17	centage" in the first sentence of section 1905(b) of
18	the Social Security Act (42 U.S.C. 1396d(b)).
19	(8) Family Child Care Provider.—The term
20	"family child care provider" means one or more indi-
21	viduals who provide child care services, in a private
22	residence other than the residences of the children
23	involved, for less than 24 hours per day per child,
24	or for 24 hours per day per child due to the nature
25	of the work of the parent involved.

1	(9) Inclusive care.—The term "inclusive",
2	with respect to care (including child care), means
3	care provided by an eligible child care provider—
4	(A) for whom the percentage of children
5	served by the provider who are children with
6	disabilities or infants or toddlers with disabil-
7	ities reflects the prevalence of children with dis-
8	abilities and infants and toddlers with disabil-
9	ities (whichever the provider serves) among chil-
10	dren within the State involved; and
11	(B) that provides care and full participa-
12	tion for children with disabilities and infants
13	and toddlers with disabilities (whichever the
14	provider serves) alongside children who are—
15	(i) not children with disabilities; and
16	(ii) not infants and toddlers with dis-
17	abilities.
18	(10) Infant or toddler.—The term "infant
19	or toddler" means an individual who is less than 3
20	years of age.
21	(11) Infant or toddler with a dis-
22	ABILITY.—The term "infant or toddler with a dis-
23	ability" has the meaning given the term in section
24	632 of the Individuals with Disabilities Education
25	Act (20 U.S.C. 1432).

1	(12) Lead agency.—The term "lead agency"
2	means the agency designated under subsection (e).
3	(13) Provider Type.—The term "provider
4	type" means a type that is—
5	(A) a center-based child care provider;
6	(B) a family child care provider; or
7	(C) another non-center-based child care
8	provider.
9	(14) Recognized postsecondary creden-
10	TIAL.—The term "recognized postsecondary creden-
11	tial" has the meaning given the term in section 3 of
12	the Workforce Innovation and Opportunity Act (29
13	U.S.C. 3102).
14	(15) Staffed family child care net-
15	WORK.—The term "staffed family child care net-
16	work" means a nonprofit organization or nonprofit
17	cooperative—
18	(A) that may be a component of a child
19	care resource and referral organization;
20	(B) that has at least one paid staff mem-
21	ber; and
22	(C) that offers evidence-based professional
23	development, quality improvement support,
24	business support, and technical assistance, in-

1	cluding on achieving licensure as a child care
2	provider, to family child care providers.
3	(16) State.—The term "State" means any of
4	the 50 States and the District of Columbia.
5	(17) Territory.—The term "territory" means
6	the Commonwealth of Puerto Rico, the Virgin Is-
7	lands of the United States, Guam, American Samoa,
8	and the Commonwealth of the Northern Mariana Is-
9	lands.
10	(c) Appropriations.—
11	(1) Entitlement.—In addition to amounts
12	otherwise available, there is appropriated to the De-
13	partment of Health and Human Services, out of any
14	money in the Treasury not otherwise appropriated,
15	such sums as may be necessary for each of fiscal
16	years 2026 through 2031, for payments to States,
17	territories, and Indian Tribes and Tribal organiza-
18	tions, and for carrying out this section (other than
19	carrying out activities described in paragraph (2) or
20	(3)).
21	(2) Grants to localities; awards to head
22	START AGENCIES.—In addition to amounts otherwise
23	available, there is appropriated to the Department of
24	Health and Human Services for fiscal year 2026,
25	out of any money in the Treasury not otherwise ap-

1	propriated, \$20,000,000,000, to remain available
2	until September 30, 2031, to carry out the programs
3	of grants to localities and awards to Head Start
4	agencies described in subsection (i).
5	(3) Federal administration.—In addition to
6	amounts otherwise available, there is appropriated to
7	the Department of Health and Human Services for
8	fiscal year 2026, out of any money in the Treasury
9	not otherwise appropriated, \$1,300,000,000, to re-
10	main available until September 30, 2031, to carry
11	out subsections (k) and (l).
12	(d) Establishment of Birth Through Five
13	CHILD CARE AND EARLY LEARNING ENTITLEMENT PRO-
14	GRAM.—
15	(1) In general.—The Secretary is authorized
16	to administer a child care and early learning entitle-
17	ment program under which an eligible child, in a
18	State, territory, or Indian Tribe, or served by a
19	Tribal organization with an approved application
20	under subsection (f) or (g), shall be provided an op-
21	portunity to obtain high-quality child care services,
22	subject to the requirements of this section.
23	(2) Assistance for every eligible
24	CHILD.—Beginning on October 1, 2026, every child
25	who applies for assistance under this section, who is

1	in a State with an approved application under sub-
2	section (f), or in a territory or Indian Tribe or
3	served by a Tribal organization with an approved
4	application under subsection (g), and who is deter-
5	mined, by a lead agency (or other entity designated
6	by a lead agency) for the State, territory, Indian
7	Tribe, or Tribal organization involved, following
8	standards and procedures established by the Sec-
9	retary by rule, to be an eligible child, shall be offered
10	and shall be entitled to receive assistance for direct
11	child care services in accordance with and subject to
12	the requirements and limitations of this section.
13	(e) LEAD AGENCY.—The Governor of a State or the
14	head of a territory or Indian Tribe, desiring for the State,
15	territory, or Indian tribe or a related tribal organization
16	to receive a payment under this section, shall designate
17	a lead agency (such as a State agency or joint interagency
18	office) to administer the child care program carried out
19	under this section.
20	(f) Applications and State Plans.—
21	(1) APPLICATION.—To be eligible to receive as-
22	sistance under this section, a State shall prepare
23	and submit to the Secretary for approval an applica-
24	tion containing a State plan that meets the require-

1	ments under paragraph (3) and contains that infor-
2	mation.
3	(2) Period Covered by Plan.—A State plan
4	contained in the application shall be designed to be
5	implemented during a period of not more than 3
6	years.
7	(3) Requirements for state plans.—The
8	Secretary shall award funds under this section to
9	States with an approved application that contains a
10	State plan, submitted under paragraph (1), at such
11	time, in such manner, and containing such informa-
12	tion as the Secretary shall by rule require, including,
13	at a minimum, the following:
14	(A) PAYMENT RATES AND COST ESTI-
15	MATION.—
16	(i) Payment rates.—The State plan
17	shall certify that payment rates for the
18	provision of direct child care services for
19	which assistance is provided in accordance
20	with this section for the period covered by
21	the plan, within 3 years after the State
22	first receives funds under this section—
23	(I) will be sufficient to meet the
24	cost of child care (including fixed
25	costs such as rent or mortgage and

1	salaries), and set (with pay being
2	paid) in accordance with a cost esti-
3	mation model or cost study described
4	in clause (ii) that is approved by the
5	Secretary; and
6	(II) will correspond to differences
7	in quality (including improved quality)
8	based on the State's tiered system for
9	recognizing and supporting the quality
10	of child care services described in sub-
11	paragraph (B).
12	(ii) Cost estimation.—Such State
13 p	lan shall—
14	(I) demonstrate that the State
15	has, after consulting with the entities
16	and administrators described in sub-
17	clause (II), developed and uses a sta-
18	tistically valid and reliable cost esti-
19	mation model or cost study for the
20	payment rates for direct child care
21	services in the State (that are suffi-
22	cient to cover providers' fixed costs
23	and take into account payments made
24	through BASE grants under title II),
25	for the cost of child care at each of

1	the tiers of the State's tiered system
2	for recognizing and supporting the
3	quality of child care services described
4	in subparagraph (B), and for vari-
5	ations in the cost of direct child care
6	services by geographic area, provider
7	type, and age of child, and the addi-
8	tional costs associated with providing
9	inclusive care;
10	(II) certify that the entities and
11	administrators consulted included the
12	State Advisory Council on Early
13	Childhood Education and Care des-
14	ignated or established in section
15	642B(b)(1)(A)(i) of the Head Start
16	Act (42 U.S.C. 9837b(b)(1)(A)(i))
17	(including State Head Start collabora-
18	tion office directors), administrators
19	of local child care programs and Head
20	Start agencies, organizations rep-
21	resenting child care directors, teach-
22	ers, and other staff, local child care
23	resource and referral organizations,
24	organizations representing parents of
25	children with disabilities and parents

1	of infants and toddlers with disabil-
2	ities, the State interagency coordi-
3	nating council established under sec-
4	tion 641 of the Individuals with Dis-
5	abilities Education Act (20 U.S.C.
6	1441), the State advisory panel estab-
7	lished under section 612(a)(21) of the
8	Individuals with Disabilities Edu-
9	cation Act (20 U.S.C. 1412(a)(21)),
10	organizations and labor organizations
11	representing child care providers, and
12	other appropriate entities;
13	(III) certify that the State—
14	(aa) not later than 30 days
15	after finalizing the cost esti-
16	mation model or cost study, pub-
17	lished a detailed report con-
18	taining the child care costs esti-
19	mated with the cost estimation
20	model or cost study, and includ-
21	ing an explanation detailing how
22	the wage requirements described
23	in subclause (IV)(cc) were ap-
24	plied in the estimation of such
25	costs; and

1	(bb) not later than 60 days
2	after publishing the report, estab-
3	lished a system to receive public
4	comment on the report about
5	making changes to the cost esti-
6	mation model or cost study, pro-
7	vided an opportunity for the pub-
8	lic to comment on the report
9	through that system, and sub-
10	mitted the report to the Sec-
11	retary; and
12	(IV) certify that the State's pay-
13	ment rates for direct child care serv-
14	ices for which assistance is provided
15	in accordance with this section—
16	(aa) are set (with pay being
17	paid) in accordance with the
18	most recent estimates from the
19	most recent cost estimation
20	model or cost study under sub-
21	clause (I), so that providers at
22	each tier of the tiered system for
23	recognizing and supporting the
24	quality of child care services de-
25	scribed in subparagraph (B) re-

1	ceive a payment that is sufficient
2	to fully meet the requirements of
3	such tier;
4	(bb) are set so as to provide
5	payments to providers not at the
6	top tier of the tiered system that
7	are sufficient to enable the pro-
8	viders to increase quality to meet
9	the requirements for the next
10	tier;
11	(cc) ensure adequate wages
12	for staff of child care providers
13	providing such direct child care
14	services that—
15	(AA) at a minimum,
16	provide a living wage for all
17	staff of such child care pro-
18	viders; and
19	(BB) are equivalent to
20	wages for elementary edu-
21	cators with similar creden-
22	tials and experience in the
23	State; and
24	(dd) are adjusted on an an-
25	nual basis for cost-of-living in-

1	creases to ensure those payment
2	rates remain sufficient to meet
3	the requirements of this section;
4	(V) certify that the State will up-
5	date, not less often than once every 3
6	years, the cost estimation model or
7	cost study, following the process and
8	in accordance with the requirements
9	of this subparagraph; and
10	(VI) certify that the State has es-
11	tablished a system for appeals of the
12	child care costs estimated with the
13	cost estimation model or cost study.
14	(iii) Payment practices.—Such
15	State plan shall include an assurance that
16	the State will implement payment practices
17	that support the fixed costs of providing
18	direct child care services.
19	(B) Tiered system for recognizing
20	AND SUPPORTING THE QUALITY OF CHILD CARE
21	SERVICES.—Such State plan shall certify that
22	the State has implemented, or assure that the
23	State will develop or revise within 3 years after
24	first receiving funds under this section, with
25	input (from early childhood education and de-

1	velopment experts, from a diverse group of child
2	care providers of a variety of provider types,
3	from families, and from organizations rep-
4	resenting child care directors, teachers, and
5	other staff), a tiered system for recognizing and
6	supporting the quality of child care services for
7	which assistance is made available under this
8	section, and that are inclusive and appropriate
9	for such child care providers. Such tiered sys-
10	tem shall—
11	(i) include a set of standards, for de-
12	termining the tier of quality of a child care
13	provider, that—
14	(I) uses standards for a highest
15	tier that at a minimum are equivalent
16	to Head Start program performance
17	standards described in section
18	641A(a)(1)(B) of the Head Start Act
19	(42 U.S.C. 9836a(a)(1)(B)) or other
20	equivalent evidence-based standards
21	approved by the Secretary;
22	(II) includes quality indicators
23	and thresholds that are appropriate
24	for child development for different
25	types of provider types, including cen-

1 ter-based child care providers and
2 family child care providers, and ar
3 appropriate for providers serving diff
4 ferent age groups (including mixed
5 age groups) of children; and
6 (III) aligns standards for th
7 lowest tier with State licensing re
8 quirements for child care provider
9 described in subparagraph (K);
(ii) include a different set of stand
ards that includes indicators, when appro
2 priate, for care during nontraditional hour
of operation; and
4 (iii) provide for sufficient resource
and supports for child care providers a
tiers lower than the highest tier to facili
tate progression toward meeting highe
8 quality standards.
9 (C) Achieving high quality for all
20 CHILDREN.—Such State plan shall certify th
State has implemented, or will implement with
in 3 years after first receiving funds under thi
section, policies and financing practices that
will ensure all eligible children can choose to at
tend child care, with services provided by any o

1	a variety of provider types including family
2	child care providers, at the highest quality tier
3	within 10 years after the date of enactment of
4	this Act.
5	(D) Number and percentage of pro-
6	VIDERS AT EACH TIER AND OTHER CHARACTER-
7	ISTICS.—Such plan shall provide information on
8	the number and percentage of eligible child care
9	providers, disaggregated (unless the
10	disaggregation involved would reveal personally
11	identifiable information about an individual pro-
12	vider or child) by—
13	(i) the tier of a provider's services on
14	the State's tiered system for recognizing
15	and supporting the quality of child care
16	services described in subparagraph (B);
17	(ii) the primary language of the pro-
18	vider;
19	(iii) the race and ethnicity of the chil-
20	dren served;
21	(iv) the age of the children;
22	(v) the disability status of the chil-
23	dren; and
24	(vi) the primary language of the chil-
25	dren.

1	(E) Compensation.—Such plan shall pro-
2	vide a certification that the State has or will
3	have within 3 years after first receiving funds
4	under this section, a wage ladder for staff of el-
5	igible child care providers receiving assistance
6	under this section, including a certification that
7	wages for such staff, at a minimum, will meet
8	the requirements of subparagraph
9	(A)(ii)(IV)(ee).
10	(F) SLIDING FEE SCALE FOR COPAY-
11	MENTS.—
12	(i) In general.—Except as provided
13	in clause (ii)(I), the State plan shall pro-
14	vide an assurance that the State will for
15	the period covered by the plan use a slid-
16	ing fee scale, which shall gradually in-
17	crease copayments as a percentage of fam-
18	ily income for families with greater family
19	incomes as described in clause (ii), to de-
20	termine a copayment for a family receiving
21	assistance under this section (or, for a
22	family receiving part-time care, a reduced
23	copayment that is the proportionate
24	amount of the full copayment).

1	(ii) SLIDING FEE SCALE.—A full co-
2	payment described in clause (i) shall be de-
3	termined using a sliding fee scale that pro-
4	vides that, for a family with a family in-
5	come—
6	(I) of not more than 85 percent
7	of State median income for a family
8	of the same size, the family shall not
9	pay a copayment, toward the cost of
10	the child care involved for all eligible
11	children in the family;
12	(II) of more than 85 percent but
13	not more than 100 percent of State
14	median income for a family of the
15	same size, the copayment shall be
16	more than 0 but not more than 2 per-
17	cent of that family income, toward
18	such cost for all such children;
19	(III) of more than 100 percent
20	but not more than 125 percent of
21	State median income for a family of
22	the same size, the copayment shall be
23	more than 2 but not more than 4 per-
24	cent of that family income, toward
25	such cost for all such children;

1	(IV) of more than 125 percent
2	but not more than 150 percent of
3	State median income for a family of
4	the same size, the copayment shall be
5	more than 4 but not more than 7 per-
6	cent of that family income, toward
7	such cost for all such children; and
8	(V) of more than 150 percent of
9	the State median income for a family
10	of the same size, the copayment shall
11	be 7 percent of that family income, to-
12	ward such cost for all such children.
13	(G) Prohibition on Charging More
14	THAN COPAYMENT.—The State plan shall cer-
15	tify that, after the State develops and uses the
16	cost estimation model or cost study described in
17	subparagraph (A)(ii), the State will not permit
18	a child care provider receiving financial assist-
19	ance under this section to charge, for direct
20	child care services for an eligible child, more
21	than the total of—
22	(i) the financial assistance provided
23	for the child under this section; and
24	(ii) any applicable copayment pursu-
25	ant to subparagraph (F).

1 (H) REDUCTION OF BARRIERS.—The State 2 plan shall assure that each child who receives assistance under this section will be considered 3 4 to meet all eligibility requirements for such assistance, and will receive such assistance, for 5 6 not less than 12 months unless the child has aged out of the program, and the child's eligi-7 8 bility determination and redetermination, in-9 cluding any determination based on the State's 10 definition of eligible activities, shall be imple-11 mented in a manner that supports child well-12 being and reduces barriers to enrollment, in-13 cluding continuity of services. 14 Policies to support access TO 15 CHILD FOR CARE UNDERSERVED POPU-16 LATIONS.—The State plan shall demonstrate 17 that the State will prioritize increasing access 18 to, and the quality and the supply of, child care 19 in the State for underserved populations, in-20 cluding at a minimum, children from low-in-21 come families, children in underserved areas, in-22 fants and toddlers, children with disabilities and 23 infants and toddlers with disabilities, children 24 who are dual language learners, children experi-

encing homelessness, children in foster or kin-

1	ship care, children who receive care during non-
2	traditional hours, and vulnerable children as de-
3	fined by the lead agency pursuant to subsection
4	(b)(5)(A)(iii)(II).
5	(J) Policies.—The State plan shall in-
6	clude a certification that the State will apply,
7	under this section, the policies and procedures
8	described in subparagraphs (A), (B), (I), (J),
9	(K)(i), (R) , and (U) of section $658E(c)(2)$ of
10	the Child Care and Development Block Grant
11	Act of 1990 (42 U.S.C. $9858c(c)(2)$), and the
12	policies and procedures described in section
13	658H of such Act (42 U.S.C. 9858f), to child
14	care services provided under this section.
15	(K) Licensing.—
16	(i) Consultation.—The State plan
17	shall demonstrate that the State has con-
18	sulted or will consult with organizations
19	(including labor organizations and child
20	care and early learning organizations) rep-
21	resenting eligible child care providers (in-
22	cluding family child care providers), child
23	care associations, child care directors,
24	teachers, or other staff (including direc-

tors, teachers, or staff from child care pro-

1 viders serving higher proportions of under-2 served populations as identified under subparagraph (I)), early childhood education 3 and development experts, maternal and child health experts, and families in the de-6 velopment of licensing standards described 7 in this subparagraph, including identifying 8 barriers to such licensing for child care 9 providers who are exempt from such licensing under the Child Care and Development 10 11 Block Grant of 1990 (42 U.S.C. 9857 et 12 seq.). 13 (ii) Licensing standards.— 14 (I)IN GENERAL.—The State 15 plan shall certify that the State will develop or revise, within 2.5 years 16 17 after first receiving funds under this 18 section, licensing standards appro-19 priate for child care providers of a va-20 riety of provider types and provider 21 sizes (which may, when appropriate, 22 include a different set of licensing 23 standards with respect to care during 24 nontraditional hours of operation) and

a pathway to licensure described in

1	this clause that is available to and ap-
2	propriate for such child care pro-
3	viders, that will offer providers eligible
4	under the Child Care and Develop-
5	ment Block Grant Act of 1990 (42
6	U.S.C. 9857 et seq.) a reasonable
7	pathway to become eligible providers
8	under this section, and that will as-
9	sure an adequate supply of child care.
10	(II) Determination.—For pur-
11	poses of subclause (I), provider size
12	shall be determined by measuring the
13	number of children served by the pro-
14	vider.
15	(iii) Timeline.—Such plan shall de-
16	scribe the timeline the State will use to en-
17	sure sufficient time for providers described
18	in subsection (b)(6)(B) to comply with
19	such licensing standards in order to remain
20	eligible providers after 3.5 years after the
21	State first receives funding under this sec-
22	tion.
23	(iv) Financial support for pro-
24	VIDERS.—Such plan shall describe how the
25	State will use funds reserved under sub-

1	section $(h)(3)(A)$ to enable a variety of
2	provider types to achieve licensure, includ-
3	ing paying for the costs of required back-
4	ground checks, health screening, and initial
5	and ongoing training, and other costs asso-
6	ciated with achieving licensure.
7	(L) Prohibition on Suspensions, ex-
8	PULSIONS, AND AVERSIVE BEHAVIORAL INTER-
9	VENTIONS.—The State plan shall provide an as-
10	surance that the State will—
11	(i) provide assistance to carry out this
12	section only to eligible child care providers
13	that prohibit—
14	(I) the use of suspension and ex-
15	pulsion of children; and
16	(II) the use of aversive behavioral
17	interventions; and
18	(ii) provide training resources to eligi-
19	ble child care providers and information to
20	families to support the prohibition of prac-
21	tices described in subclauses (I) and (II) of
22	clause (i).
23	(M) Multitiered systems of sup-
24	PORT.—The State plan shall provide an assur-
25	ance that the State will provide assistance to el-

1 igible child care providers to implement multi-2 tiered systems of support such as systems with positive behavioral interventions and supports, 3 infant and early childhood mental health consultation and trauma-informed care that pro-6 mote positive social and emotional development 7 and reduce challenging behaviors. 8 (N) Enrollment practices.— 9 (i) In General.—The State plan 10 shall describe how the lead agency will en-11 sure that families have access to a low-bar-12 rier enrollment (including re-enrollment) 13 process that is accessible to and minimizes burdens for families with diverse character-14 15 istics, by implementing activities such as 16 allowing for simplified enrollment for sib-17 lings, coordinating with other State agen-18 cies to streamline enrollment processes 19 across public assistance programs, requir-20 ing minimal paperwork, allowing for enroll-21 ment through a State or local website, and 22 providing flexible submission deadlines. 23 (ii) Definition.—In this subparagraph, the term "family with diverse char-24 25 acteristics" includes families with adults

1	with disabilities, with children with disabil-
2	ities, or with infants and toddlers with dis-
3	abilities, families experiencing homeless-
4	ness, families with limited access to inter-
5	net connectivity, families living in rural
6	areas, families of dual language learners,
7	and families with children in underserved
8	populations identified under subparagraph
9	(I).
10	(O) Implementation for low-income
11	FAMILIES.—The State plan shall include a cer-
12	tification that the applicant, not later than Oc-
13	tober 1, 2026, will provide assistance described
14	in subsection (d)(2) to every child in the State
15	who is described in that subsection, and is from
16	a family with a family income of not more than
17	85 percent of the State median income for a
18	family of the same size, before the applicant ex-
19	pands the program involved to provide such as-
20	sistance to children from additional families.
21	(g) Payments.—
22	(1) In general.—For each of fiscal years
23	2026 through 2031:
24	(A) CHILD CARE ASSISTANCE FOR ELIGI-
25	BLE CHILDREN.—

1	(i) In General.—The Secretary shall
2	pay to each State with an approved appli-
3	cation under subsection (f), and that State
4	shall be entitled to, an amount for each
5	quarter equal to 90 percent of expendi-
6	tures (which shall be the Federal share of
7	such expenditures) in the quarter for direct
8	child care services described under sub-
9	section $(h)(2)$ for eligible children.
10	(ii) Exception.—Funds reserved
11	from the total under subsection (h)(3)
12	shall be subject to subparagraph (B).
13	(iii) Prohibition.—Activities de-
14	scribed in subparagraph (B) or (C) may
15	not be included in the cost of direct child
16	care services described in this subpara-
17	graph.
18	(B) ACTIVITIES TO IMPROVE THE QUALITY
19	AND SUPPLY OF CHILD CARE SERVICES.—The
20	Secretary shall pay to each State with such an
21	approved application, and that State shall be
22	entitled to, the FMAP of expenditures (which
23	shall be the Federal share of such expenditures)
24	to carry out activities to improve the quality
25	and supply of child care services under sub-

1	section (h)(3) subject to the limit specified in
2	subparagraph (A) of such subsection.
3	(C) Administration.—The Secretary
4	shall pay to each State with such an approved
5	application, and that State shall be entitled to,
6	an amount equal to 50 percent of expenditures
7	(which shall be the Federal share of such ex-
8	penditures) for the costs of administration in-
9	curred by the State—
10	(i) which shall include costs incurred
11	by the State in carrying out the child care
12	program established in this section; and
13	(ii) which may include, at the option
14	of the State, costs associated with carrying
15	out requirements, policies, and procedures
16	described in section 658H of the Child
17	Care and Development Block Grant Act of
18	1990 (42 U.S.C. 9858f).
19	(2) Advance payment; retrospective ad-
20	JUSTMENT.—For each of fiscal years 2026 through
21	2031, the Secretary shall make payments under this
22	subsection for a period on the basis of advance esti-
23	mates of expenditures submitted by the State and
24	such other investigation as the Secretary may find
25	necessary, and shall reduce or increase the payments

1 as necessary to adjust for any overpayment or un-2 derpayment for previous periods. No interest shall 3 be charged or paid on any amount due because of 4 an overpayment or underpayment for previous peri-5 ods. 6 (3) Territories and tribes.— 7 (A) IN GENERAL.—For each of fiscal years 8 2026 through 2031, from amounts appropriated 9 under subsection (c)(1) the Secretary shall 10 payments to territories, and Indian make 11 Tribes and Tribal organizations, as the case 12 may be, with applications submitted as de-13 scribed in subparagraph (B), and approved by 14 the Secretary for the purpose of carrying out 15 the child care program described in this section, 16 consistent, to the extent practicable as deter-17 mined by the Secretary (subject to subsection 18 (d)(2), with the requirements applicable to 19 States. 20 (B) Applications.— 21 Tribal applications.—An In-22 dian Tribe or Tribal organization seeking a 23 payment under this paragraph shall submit 24 an application to the Secretary at such 25 time, in such manner, and containing such

1	information as the Secretary may specify,
2	including—
3	(I) a certification described in
4	subsection (f)(3)(O), except that each
5	reference in the subsection to "child
6	in the State" shall be considered to be
7	a reference to "child served by the In-
8	dian Tribe or Tribal organization, as
9	the case may be,"; and
10	(II) an agreement to collect data
11	and provide reports under subsection
12	(n).
13	(ii) Territorial applications.—A
14	territory seeking a payment under this
15	paragraph shall submit an application to
16	the Secretary at such time, in such man-
17	ner, and containing such information as
18	the Secretary may specify, including—
19	(I) a certification described in
20	subsection (f)(3)(O), except that each
21	reference in the subsection to "child
22	in the State" shall be considered to be
23	a reference to "child in the territory";
24	and

1	(II) an agreement to collect data
2	and provide reports under subsection
3	(n).
4	(C) Amount.—The Secretary shall make
5	the payments to the territories, Indian Tribes,
6	and Tribal organizations described in subpara-
7	graph (A) on the basis of their relative need.
8	Each entity that is such a territory, Indian
9	Tribe, or Tribal organization shall be entitled to
10	such a payment as may be necessary to carry
11	out the activities described in subsection (h),
12	and to pay for the costs of administration in-
13	curred by the entity, which shall include costs
14	incurred by the entity in carrying out the child
15	care program, and which may include, at the
16	option of the entity, costs associated with car-
17	rying out requirements, policies, and procedures
18	described in section 658H of the Child Care
19	and Development Block Grant Act of 1990.
20	(h) USE OF FUNDS.—
21	(1) In General.—Starting on October 1,
22	2026, a State shall use amounts provided to the
23	State under subsection (g) for direct child care serv-
24	ices (provided on a sliding fee scale basis), activities
25	to improve the quality and supply of child care serv-

1	ices consistent with paragraph (3), and State admin-
2	istration consistent with subsection $(g)(1)(C)$.
3	(2) CHILD CARE ASSISTANCE FOR ELIGIBLE
4	CHILDREN.—
5	(A) IN GENERAL.—For each of fiscal years
6	2026 through 2031, from payments made to
7	the State under subsection (g) for that par-
8	ticular fiscal year, the State shall ensure that
9	parents of eligible children can access direct
10	child care services provided by an eligible child
11	care provider under this section through a
12	grant or contract as described in subparagraph
13	(B) or a certificate as described in subpara-
14	graph (C).
15	(B) Grants and contracts.—The State
16	shall award grants or contracts to eligible child
17	care providers, consistent with the requirements
18	under this section, for the provision of child
19	care services for eligible children under this sec-
20	tion that, at a minimum, support providers' op-
21	erating expenses to meet and sustain health
22	safety, quality, wage, and licensing standards
23	required under this section.
24	(C) CERTIFICATES.—The State shall issue
25	a child care certificate directly to a parent who

1	shall use such certificate only as payment for
2	direct child care services or as a deposit for di-
3	rect child care services if such a deposit is re-
4	quired of other children being cared for by the
5	provider, consistent with the requirements
6	under this section.
7	(3) ACTIVITIES TO IMPROVE THE QUALITY AND
8	SUPPLY OF CHILD CARE SERVICES.—
9	(A) QUALITY CHILD CARE ACTIVITIES.—
10	(i) Amount.—For each of fiscal years
11	2026 through 2031, from the total of the
12	payments made to the State for a par-
13	ticular fiscal year, the State shall reserve
14	and use a quality child care amount equal
15	to not less than 5 percent and not more
16	than 10 percent of the amount made avail-
17	able to the State through such payments
18	for the previous fiscal year.
19	(ii) Use of quality child care
20	AMOUNT.—Each State shall use the quality
21	child care amount described in clause (i) to
22	implement activities described in this para-
23	graph to improve the quality and supply of
24	child care services by eligible child care
25	providers, and increase the number of

1	available slots in the State for child care
2	services funded under this section,
3	prioritizing assistance for child care pro-
4	viders who are in underserved communities
5	and who are providing, or are seeking to
6	provide, child care services for underserved
7	populations identified under subsection
8	(f)(3)(I).
9	(iii) Administration.—Activities
10	funded under this paragraph may be ad-
11	ministered—
12	(I) directly by the lead agency; or
13	(II) through other State govern-
14	ment agencies, local or regional child
15	care resource and referral organiza-
16	tions, community development finan-
17	cial institutions, other intermediaries
18	with experience supporting child care
19	providers, or other appropriate enti-
20	ties that enter into a contract with the
21	State to provide such assistance.
22	(B) QUALITY AND SUPPLY ACTIVITIES.—
23	Activities funded under the quality child care
24	amount described in subparagraph (A) shall in-
25	clude each of the following:

1	(i) Startup grants and supply ex-
2	PANSION GRANTS.—
3	(I) In general.—From a por-
4	tion of the quality child care amount,
5	a State shall make startup and supply
6	expansion grants to support child care
7	providers who are providing, or seek-
8	ing to provide, child care services to
9	children receiving assistance under
10	this section, with priority for pro-
11	viders providing or seeking to provide
12	child care in underserved communities
13	and for underserved populations iden-
14	tified under subsection (f)(3)(I), to—
15	(aa) support startup and ex-
16	pansion costs; and
17	(bb) assist such providers in
18	meeting health and safety re-
19	quirements, achieving licensure,
20	conducting background checks,
21	and meeting requirements in the
22	State's tiered system for recog-
23	nizing and supporting the quality
24	of child care services described in
25	subsection $(f)(3)(B)$.

1	(II) REQUIREMENT.—As a condi-
2	tion of receiving a startup or supply
3	expansion grant under this clause, a
4	child care provider shall commit to
5	meeting the requirements of an eligi-
6	ble provider under this section, and
7	providing child care services to chil-
8	dren receiving assistance under this
9	section on an ongoing basis.
10	(ii) Quality grants.—From a por-
11	tion of the quality child care amount, a
12	State shall provide quality grants to sup-
13	port eligible child care providers in pro-
14	viding child care services to children receiv-
15	ing assistance under this section to im-
16	prove the quality of such providers, includ-
17	ing—
18	(I) supporting such providers in
19	meeting or making progress toward
20	the requirements for the highest tier
21	of the State's tiered system for recog-
22	nizing and supporting the quality of
23	child care services described in sub-
24	section $(f)(3)(B)$; and

1	(II) supporting such providers in
2	sustaining child care quality, including
3	supporting increased wages for staff
4	and supporting payment of fixed
5	costs.
6	(iii) Facilities grants.—From a
7	portion of the quality child care amount, a
8	State shall provide support, including
9	through awarding facilities grants, for an
10	activity (referred to in this subparagraph
11	as a "covered activity") consisting of re-
12	modeling, renovation, or repair of a build-
13	ing or facility, or for construction, perma-
14	nent improvement, or major renovation of
15	a building or facility primarily used for
16	providing direct child care services, in ac-
17	cordance with the following:
18	(I) Recipients.—The facilities
19	grants shall be awarded to eligible
20	child care providers with submitted or
21	approved applications under sub-
22	section (f) or (g) or to intermediaries
23	with experience supporting child care
24	providers in order to enable the inter-

1	mediaries to assist such eligible child
2	care providers with covered activities.
3	(II) ELIGIBILITY.—To be eligible
4	to receive funds through a facilities
5	grant under this clause, a child care
6	provider shall enter into an agreement
7	with the State in which the provider
8	commits to use the funds only after
9	obtaining approval of an application
10	under subsection (f) or (g) and com-
11	mits to provide child care services to
12	children receiving assistance under
13	this section on an ongoing basis.
14	(III) FEDERAL INTEREST APPLI-
15	Cation.—Provisions of Federal law
16	relating to a Federal interest in a
17	building or facility shall not apply to
18	a covered activity for privately owned
19	family child care homes under this
20	clause.
21	(IV) Federal interest dura-
22	TION.—The Secretary shall not retain
23	a Federal interest after a period of 10
24	years in any building, or facility, at
25	which a covered activity was carried

1	out with funds awarded under this
2	clause.
3	(V) Religious buildings and
4	FACILITIES.—Eligible child care pro-
5	viders may not use funds for buildings
6	or facilities that are used primarily
7	for sectarian instruction or religious
8	worship.
9	(VI) FAMILY CHILD CARE
10	HOMES.—The Secretary shall develop
11	parameters on the use of funds under
12	this clause for family child care
13	homes.
14	(iv) State activities to improve
15	THE QUALITY OF CHILD CARE SERVICES.—
16	A State shall use a portion of the quality
17	child care amount to improve the quality of
18	child care services available under this sec-
19	tion, which shall include—
20	(I) supporting the training of the
21	early childhood workforce, which shall
22	include supporting—
23	(aa) degree attainment;

1	(bb) high-quality training
2	programs that lead to a recog-
3	nized postsecondary credential; or
4	(cc) the development and
5	implementation of apprenticeship
6	programs;
7	(II) supporting the professional
8	development of the early childhood
9	workforce through continued edu-
10	cation and credentialing;
11	(III) developing, implementing,
12	or revising the State's tiered system
13	for recognizing and supporting the
14	quality of child care services described
15	in subsection (f)(3)(B);
16	(IV) improving the supply and
17	quality of developmentally appropriate
18	and inclusive child care programs and
19	services for underserved populations
20	identified under subsection (f)(3)(I);
21	(V) improving access to child
22	care services for vulnerable children
23	as defined by the lead agency pursu-
24	ant to subsection (b)(5)(A)(iii)(II);

1	(VI) providing outreach and en-
2	rollment support for families of eligi-
3	ble children;
4	(VII) supporting eligible child
5	care providers to eliminate use of sus-
6	pensions, expulsions, and aversive be-
7	havioral interventions, including
8	through adaptations and interventions
9	by special educators, mental health
10	consultants, and other community re-
11	source personnel, such as behavior
12	coaches, psychologists, and other ap-
13	propriate specialists, and through the
14	provision of mental health services for
15	the providers;
16	(VIII) promoting multitiered sys-
17	tems of support such as systems with
18	positive behavioral interventions and
19	supports and trauma-informed care
20	that promote positive social and emo-
21	tional development and reduce chal-
22	lenging behaviors;
23	(IX) offering training, coaching,
24	or professional development opportu-
25	nities for eligible child care providers

1	that relate to the use of evidence-
2	based, developmentally appropriate
3	and age-appropriate strategies to pro-
4	mote the social, emotional, physical,
5	adaptive, communication, and cog-
6	nitive development of children;
7	(X) improving coordination be-
8	tween States and local governments
9	with respect to licensing and other
10	regulatory requirements for eligible
11	child care providers;
12	(XI) increasing interrater reli-
13	ability concerning licensing inspections
14	or other evaluations of eligible child
15	care providers by training licensing in-
16	spectors of the providers and pro-
17	viding such inspectors with additional
18	professional development;
19	(XII) identifying and eliminating
20	barriers to licensing of eligible child
21	care providers, such as through reduc-
22	ing fees for background checks, trans-
23	lating licensing regulations into lan-
24	guages other than English, and col-

1	laborating with housing agencies or
2	local governments; and
3	(XIII) establishing or supporting
4	a system of local or regional child care
5	resource and referral organizations
6	that is coordinated, to the extent de-
7	termined appropriate by the State, by
8	a statewide public or private non-
9	profit, community-based or regionally
10	based, lead child care resource and re-
11	ferral organization, as described in
12	section $658E(c)(3)(B)(iii)$ of the Child
13	Care and Development Block Grant
14	Act of 1990 (42 U.S.C.
15	9858e(e)(3)(B)(iii)).
16	(v) Technical assistance.—From a
17	portion of the quality child care amount
18	described in subparagraph (A), the State,
19	in coordination with local governments and
20	staffed family child care networks as ap-
21	propriate, shall provide technical assistance
22	to increase the supply of eligible child care
23	providers in the State, such as—
24	(I) providing business startup
25	support;

1 (II) conducting outreach to	o re-
2 cruit new child care providers an	d in-
form such providers about the o	ppor-
4 tunities provided under this title	e, in-
5 cluding support for participation	n in
6 the tiered system for recognizing	g and
7 supporting the quality of child	care
8 services described in subse	ection
9 (f)(3)(B);	
10 (III) providing support to ea	nable
providers to achieve licensure (in	clud-
ing providing support for child	care
providers operating legally without	out a
child care license to obtain suc	eh li-
cense, such as providing, for inc	divid-
uals seeking a child care license,	pre-
licensing orientation and technical	al as-
sistance throughout the child ca	re li-
censing process);	
20 (IV) offering orientations for	· new
child care providers including ori	enta-
tions explaining support under	pro-
grams such as the child and	adult
care food program established u	ınder
section 17 of the Richard B. Ru	ussell

1	National School Lunch Act (42
2	U.S.C. 1766); and
3	(V) supporting the development
4	of shared service models for child care
5	programs.
6	(i) Grants to Localities and Awards to Head
7	START PROGRAMS.—
8	(1) Eligible locality defined.—In this
9	subsection, the term "eligible locality" means a city,
10	county, or other unit of general local government.
11	(2) Grants to localities.—
12	(A) IN GENERAL.—The Secretary shall use
13	funds appropriated under subsection $(c)(2)$ to
14	award local Birth Through Five Child Care and
15	Early Learning Grants, as determined by the
16	Secretary, to eligible localities located in States
17	that have not received payments under sub-
18	section (g). The Secretary shall award the
19	grants to eligible localities in such a State from
20	the allotment made for that State under sub-
21	paragraph (B).
22	(B) Allotments.—
23	(i) POVERTY LINE DEFINED.—In this
24	subparagraph, the term "poverty line"
25	means the poverty line defined and revised

1	as described in section 673 of the Commu-
2	nity Services Block Grant Act (42 U.S.C.
3	9902).
4	(ii) General Authority.—For each
5	State described in subparagraph (A), the
6	Secretary shall allot for the State for a fis-
7	cal year an amount that bears the same re-
8	lationship to the funds appropriated under
9	subsection (c)(2) and available to carry out
10	this paragraph for the fiscal year as the
11	number of children from families with fam-
12	ily incomes that are at or below 200 per-
13	cent of the poverty line, and who are under
14	the age of 6, in the State bears to the total
15	number of all such children in all States
16	described in subparagraph (A).
17	(C) Application.—To receive a grant
18	from the corresponding State allotment under
19	subparagraph (B), an eligible locality shall sub-
20	mit an application to the Secretary at such
21	time, in such manner, and containing such in-
22	formation as the Secretary may require. The re-
23	quirements for the application shall, to the
24	greatest extent practicable, be consistent with

1	the State plan requirements applicable to States
2	under subsection (f).
3	(D) REQUIREMENTS.—The Secretary shall
4	specify the requirements for an eligible locality
5	to provide access to child care, which child care
6	requirements shall, to the greatest extent prac-
7	ticable, be consistent with the requirements ap-
8	plicable to States under this section.
9	(E) RECOUPMENT OF UNUSED FUNDS.—
10	Notwithstanding any other provision of this sec-
11	tion, for each of fiscal years 2027 through
12	2031, the Secretary shall have the authority to
13	recoup any unused funds allotted under sub-
14	paragraph (B) for awards under paragraph
15	(3)(A) to Head Start agencies in accordance
16	with paragraph (3).
17	(3) Head start expansion in nonpartici-
18	PATING STATES.—
19	(A) IN GENERAL.—The Secretary shall use
20	funds appropriated under subsection $(c)(2)$ or
21	recouped under paragraph (2) to make awards
22	to Head Start agencies in a State described in
23	paragraph (2)(A) to carry out the purposes of
24	the Head Start Act (42 U.S.C. 9831 et seq.) in
25	such State.

1	(B) Rule.—For purposes of carrying out
2	the Head Start Act in circumstances not involv-
3	ing awards under this paragraph, funds award-
4	ed under subparagraph (A) shall not be in-
5	cluded in the calculation of a "base grant" as
6	such term is defined in section 640(a)(7)(A) of
7	the Head Start Act (42 U.S.C. 9835(a)(7)(A)).
8	(C) Definition.—In this paragraph, the
9	term "Head Start agency" means an entity des-
10	ignated or eligible to be designated as a Head
11	Start agency under section 641(a)(1) of the
12	Head Start Act (42 U.S.C. 9836(a)(1)) or as
13	an Early Head Start agency (by receiving a
14	grant) under section 645A(a) of such Act (42
15	U.S.C. 9840a).
16	(4) Priority for serving underserved
17	POPULATIONS.—In making determinations to award
18	a grant or make an award under this subsection, the
19	Secretary shall give priority to entities serving a
20	high percentage of individuals from underserved
21	populations identified under subsection $(f)(3)(I)$.
22	(j) Program Requirements.—
23	(1) Nondiscrimination.—The following provi-
24	sions of law shall apply to any program or activity
25	that receives funds provided under this section:

1	(A) Title IX of the Education Amendments
2	of 1972 (20 U.S.C. 1681 et seq.).
3	(B) Title VI of the Civil Rights Act of
4	1964 (42 U.S.C. 2000d et seq.).
5	(C) Section 504 of the Rehabilitation Act
6	of 1973 (29 U.S.C. 794).
7	(D) The Americans with Disabilities Act of
8	1990 (42 U.S.C. 12101 et seq.).
9	(2) Prohibition on additional eligibility
10	REQUIREMENTS.—No individual shall be determined,
11	by the Secretary, a State, or another recipient of
12	funds under this section, to be ineligible for child
13	care services provided under this section, except on
14	the basis of eligibility requirements specified in or
15	under this section.
16	(3) Maintenance of Effort.—
17	(A) IN GENERAL.—A State that receives
18	payments under this section for a fiscal year, in
19	using the funds made available through the
20	payments, shall maintain the expenditures of
21	the State for child care services at the average
22	level of such expenditures by the State for the
23	3 preceding fiscal years.
24	(B) Counting Rule.—State expenditures
25	counted for purposes of meeting the require-

1	ment in subparagraph (A) may also be counted
2	for purposes of meeting the requirement to pro-
3	vide a non-Federal share under subparagraph
4	(A), (B), or (C), as appropriate, of subsection
5	(g)(1).
6	(4) Supplement not supplant.—Funds re-
7	ceived under this section shall be used to supplement
8	and not supplant other Federal, State, and local
9	public funds expended to provide child care services
10	in the State on the date of enactment of this Act,
11	calculated as the average amount of such Federal,
12	State, and local public funds expended for fiscal
13	years 2023, 2024, and 2025.
14	(5) Allowable sources of non-federal
15	SHARE.—For purposes of providing the non-Federal
16	share required under subsection (g)(1), a State's
17	non-Federal share—
18	(A) for direct child care services described
19	in subsection (g)(1)(A)—
20	(i) shall not include contributions
21	being used as a non-Federal share or
22	match for another Federal award; and
23	(ii) shall be provided from State or
24	local sources, contributions from philan-
25	thropy or other private organizations, or a

1	combination of such sources and contribu-
2	tions; and
3	(B) for activities to improve the quality
4	and supply of child care services described in
5	subsection (g)(1)(B), and administration de-
6	scribed in subsection (g)(1)(C)—
7	(i) shall not include contributions
8	being used as a non-Federal share or
9	match for another Federal award;
10	(ii) shall be provided from State or
11	local sources, contributions from philan-
12	thropy or other private organizations, or a
13	combination of such sources and contribu-
14	tions; and
15	(iii) may be in cash or in kind, fairly
16	evaluated, including facilities or property,
17	equipment, or services.
18	(k) Monitoring and Enforcement.—
19	(1) REVIEW OF COMPLIANCE WITH REQUIRE-
20	MENTS AND STATE PLAN.—The Secretary shall re-
21	view and monitor compliance of States, territories,
22	Tribal entities, and local entities with this section
23	and State compliance with the State plan described
24	in subsection $(f)(3)$.

1	(2) Issuance of Rule.—The Secretary shall
2	establish by rule procedures for—
3	(A) receiving, processing, and determining
4	the validity of complaints or findings concerning
5	any failure of a State to comply with the State
6	plan or any other requirement of this section;
7	(B) notifying a State when the Secretary
8	has determined there has been a failure by the
9	State to comply with a requirement of this sec-
10	tion; and
11	(C) imposing sanctions under this sub-
12	section for such a failure.
13	(l) Federal Administration.—Using funds appro-
14	priated under subsection (c)(3), the Secretary shall carry
15	out administration of this section, shall provide (including
16	through the use of grants or cooperative agreements) tech-
17	nical assistance to States, territories, Indian Tribes, and
18	Tribal organizations, and shall carry out research and
19	evaluations related to this section.
20	(m) Nonpostsecondary Education Program.—
21	For purposes of section 401 of the Act entitled "An Act
22	to provide for reconciliation pursuant to section $201(a)(1)$
23	of the concurrent resolution on the budget for fiscal year
24	1997", approved August 22, 1996, the program carried

1	out under this section shall be considered to be a program
2	of nonpostsecondary education.
3	(n) Reports.—
4	(1) Collection of Information by
5	STATES.—
6	(A) IN GENERAL.—A State that receives
7	funds to carry out this section shall collect the
8	information described in subparagraph (B) on a
9	monthly basis.
10	(B) REQUIRED INFORMATION.—The infor-
11	mation required to be collected under this sub-
12	paragraph shall consist of, with respect to a
13	family receiving assistance under this section,
14	information concerning—
15	(i) family income;
16	(ii) county (or comparable local juris-
17	diction) of residence;
18	(iii) the gender, race and ethnicity,
19	and age of each child receiving such assist-
20	ance;
21	(iv) whether the head of the family is
22	a single parent;
23	(v) the number of months the family
24	has received such assistance;

1	(vi) the provider type with which the
2	child was enrolled;
3	(vii) the amount of the copayment
4	paid for child care provided under this sec-
5	tion;
6	(viii) the average hours per month of
7	such care, during the period for which such
8	information is required to be submitted;
9	and
10	(ix) whether the children receiving as-
11	sistance under this section are either chil-
12	dren with disabilities or infants and tod-
13	dlers with disabilities.
14	(C) Submission to the secretary.—A
15	State described in subparagraph (A) shall, on a
16	quarterly basis, submit the information required
17	to be collected under subparagraph (B) to the
18	Secretary.
19	(D) USE OF SAMPLES.—
20	(i) AUTHORITY.—A State may comply
21	with the requirement to collect the infor-
22	mation described in subparagraph (B)
23	through the use of disaggregated case
24	record information for a sample of families
25	selected through the use of scientifically

1	acceptable sampling methods approved by
2	the Secretary.
3	(ii) Sampling and other meth-
4	ods.—The Secretary shall provide the
5	States with such case record sampling
6	plans and data collection procedures as the
7	Secretary determines to be necessary to
8	produce statistically valid samples of the
9	information described in subparagraph
10	(B). The Secretary may develop and imple-
11	ment procedures for verifying the quality
12	of the data submitted by the States.
13	(E) Prohibition.—Reports submitted to
14	the Secretary under subparagraph (C) shall not
15	contain personally identifiable information.
16	(2) Annual reports.—Not later than 1 year
17	after the date of enactment of the Child Care for
18	Working Families Act, and annually thereafter, a
19	State shall prepare and submit to the Secretary a
20	report containing such information as the Secretary
21	may require, that includes at a minimum, the de-
22	scription and analysis described in paragraph (3)
23	and aggregate data concerning—
24	(A) the number of child care providers that
25	received funding under this section and licensed

1	capacity of such providers, and such data
2	disaggregated by provider type, by the quality
3	rating on the State's tiered system for recog-
4	nizing and supporting the quality of child care
5	services described in subsection (f)(3)(B) (re-
6	ferred to in this subsection as the "quality rat-
7	ing") of such providers, and by the geographic
8	area of such providers;
9	(B)(i) the total number of children, and
10	families with children, receiving child care serv-
11	ices funded under this section;
12	(ii) the percentage of children, and families
13	with children, receiving child care services fund-
14	ed under this section, among all children less
15	than 6 years of age, and all families with such
16	children, respectively, in all States; and
17	(iii) the data described in clause (i), and
18	the data described in clause (ii), disaggregated
19	for children, and families with children, by—
20	(I) race and ethnicity of the child in-
21	volved;
22	(II) family income of the child's fam-
23	ily;
24	(III) age of the child;

1	(IV) the child's status as an infant or
2	toddler with a disability or child with a dis-
3	ability;
4	(V) the child's status as a child expe-
5	riencing homelessness;
6	(VI) the child's status as a child in
7	foster care; and
8	(VII) the child's status (to the extent
9	the status is known) as a dual language
10	learner;
11	(C) the monthly child care subsidy pay-
12	ment rate paid to eligible child care providers
13	for child care services funded under this sec-
14	tion, as determined by the State's cost esti-
15	mation model or cost study described in sub-
16	section (f)(3)(A)(i), including any variation in
17	the rate by geographic area, provider type, age
18	of child, and costs associated with providing in-
19	clusive care;
20	(D) the amount of the copayment paid by
21	families for such child care services, and such
22	data disaggregated by family income;
23	(E) the number and percentage of pay-
24	ments made by the State for such services to el-
25	igible child care providers through certificates,

1	grants, and contracts, and such data
2	disaggregated by provider type;
3	(F) the manner in which consumer edu-
4	cation information was provided to parents and
5	the number of parents to whom such informa-
6	tion was provided under this section;
7	(G) the number of child fatalities occurring
8	among children while in the care or facility of
9	child care providers funded under this section,
10	and such data disaggregated by provider type;
11	(H) the geographic area of child care pro-
12	viders funded under this section;
13	(I) the quality features of child care serv-
14	ices provided by providers funded under this
15	section, compared to the quality features of
16	child care services provided by other child care
17	providers, to the extent possible, including data
18	on quality features such as—
19	(i) amount of staff wages and other
20	compensation (including benefits);
21	(ii) length of staff retention;
22	(iii) presence of coaching and profes-
23	sional development activities;
24	(iv) number of providers remaining
25	open through the year covered;

1	(v) measured parent satisfaction; and
2	(vi) presence of provision of informa-
3	tion in languages other than English;
4	(J) the quality features of child care serv-
5	ices received by children and funded under this
6	section, and such data disaggregated by the
7	children's—
8	(i) race and ethnicity;
9	(ii) family income;
10	(iii) age;
11	(iv) status as an infant or toddler
12	with a disability or child with a disability;
13	(v) status as a child experiencing
14	homelessness;
15	(vi) status as a child in foster care;
16	and
17	(vii) status (to the extent the status is
18	known) as a dual language learner;
19	(K) the number of child care providers,
20	listed by provider type, geographic area, and
21	provider quality rating, that received—
22	(i) a startup or supply expansion
23	grant under subsection (h)(3)(B)(i);
24	(ii) a quality grant under subsection
25	(h)(3)(B)(ii); or

1	(iii) a facilities grant under subsection
2	(h)(3)(B)(iii); and
3	(L) the average wages (including salaries)
4	or other compensation for staff of eligible child
5	care providers funded under this section, and
6	such data disaggregated by provider type, job
7	position type, and to the extent possible, staff
8	race and ethnicity.
9	(3) Description and analysis.—The State
10	shall include in each report described in paragraph
11	(2)—
12	(A) a description of whether there are in-
13	equities in how child care providers with quality
14	features described in paragraph (2)(I) are dis-
15	tributed among children served under this sec-
16	tion; and
17	(B) an analysis of the State's child care
18	supply, including an analysis of the number of
19	child care slots with licensed child care pro-
20	viders that were added or lost by the State in
21	the covered year, and trends in such addition or
22	loss by provider type and quality rating of child
23	care provider.
24	(4) Rule on disaggregation.—Nothing in
25	this paragraph shall require disaggregation of data

1	if the disaggregation involved would reveal person-
2	ally identifiable information about an individual pro-
3	vider or child.
4	(o) Reports to Congress.—The Secretary shall—
5	(1) submit an annual report to the Committee
6	on Health, Education, Labor, and Pensions and the
7	Committee on Appropriations of the Senate and the
8	Committee on Education and the Workforce and the
9	Committee on Appropriations of the House of Rep-
10	resentatives, summarizing the findings from the re-
11	ports received under subsection (n)(2); and
12	(2) make such report publicly available on the
13	website of the Department of Health and Human
14	Services.
15	(p) Transition Provisions.—
16	(1) Treatment of Child Care and Devel-
17	OPMENT BLOCK GRANT FUNDS.—For each of fiscal
18	years 2026 through 2031, a State receiving assist-
19	ance under this section shall not use more than 15
20	percent of any funds received under the Child Care
21	and Development Block Grant Act of 1990 (42
22	U.S.C. 9857 et seq.) to provide assistance for direct
23	child care services to children who are under the age
24	of 6, are not yet in kindergarten, and are eligible
25	under that Act.

1	(2) Special rules regarding eligibility.—
2	Any child who is less than 6 years of age, is not yet
3	in kindergarten, and is receiving assistance under
4	the Child Care and Development Block Grant Act of
5	1990 on the date funding is first allocated to the
6	lead agency for the State, territory, Indian Tribe, or
7	Tribal organization involved under this section—
8	(A) shall be deemed immediately eligible to
9	receive assistance under this section; and
10	(B) may continue to use the child care pro-
11	vider of the family's choice.
12	(3) Transition procedures.—The Secretary
13	is authorized to institute procedures for imple-
14	menting this section, including issuing guidance for
15	States receiving funds under subsection (g).
16	TITLE II—BUILDING AN AFFORD-
17	ABLE SYSTEM FOR EARLY
18	EDUCATION GRANTS
19	SEC. 201. PURPOSES.
20	The purposes of this title are to make child care serv-
21	ices more accessible for families and to support the sta-
22	bility and quality of eligible child care providers by—
23	(1) promoting the stability of the child care sec-
24	tor by providing a source of stable funding to eligible

1	child care providers to help offset their operating ex-
2	penses;
3	(2) supporting sustained and increased wages
4	for early childhood educators or other staff of eligi-
5	ble child care providers, in order to stabilize and
6	grow the child care workforce;
7	(3) expanding the supply and capacity of eligi-
8	ble child care providers to ensure working families
9	have a range of high-quality, affordable child care
10	options, in a variety of settings, that meet their
11	unique needs; and
12	(4) supporting access to child care services for
13	communities facing a particular shortage of child
14	care options, including child care services for infants
15	and toddlers, child care services during nontradi-
16	tional or extended hours, and inclusive child care
17	services for children with disabilities.
18	SEC. 202. DEFINITIONS.
19	In this title:
20	(1) CCDBG TERMS.—The terms "child care
21	certificate", "child with a disability", "family child
22	care provider", "lead agency", "Secretary", and
23	"State" have the meanings given the terms in sec-
24	tion 658P of the Child Care and Development Block
25	Grant Act of 1990 (42 U.S.C. 9858n). The terms

1	"Indian Tribe" and "Tribal organization" have the
2	meanings given the terms "Indian tribe" and "tribal
3	organization" in section 658P of that Act.
4	(2) Eligible Child Care Provider.—The
5	term "eligible child care provider" means—
6	(A) an eligible child care provider as de-
7	fined in section 658P of the Child Care and De-
8	velopment Block Grant Act of 1990; and
9	(B) an eligible child care provider as de-
10	fined in title I.
11	(3) Infant or toddler.—The term "infant
12	or toddler" means an individual who is less than 3
13	years of age.
14	(4) Infant or toddler with a dis-
15	ABILITY.—The term "infant or toddler with a dis-
16	ability" has the meaning given the term in section
17	101(b).
18	(5) Provider Type.—The term "provider
19	type" means a type that is—
20	(A) a center-based child care provider;
21	(B) a family child care provider; or
22	(C) another non-center-based child care
23	provider.

1 SEC. 203. SECRETARIAL RESERVATION.

- 2 From the funds appropriated to carry out this title,
- 3 the Secretary shall reserve not more than 3 percent for
- 4 the Federal administration of grants described in section
- 5 204, which may include providing technical assistance to
- 6 the lead agencies.

7 **SEC. 204. GRANTS.**

- 8 (a) In General.—From the amounts appropriated
- 9 to carry out this title that remain after the Secretary
- 10 makes the reservation required under section 203, and
- 11 under the authority of section 658O of the Child Care and
- 12 Development Block Grant Act of 1990 (42 U.S.C. 9858m)
- 13 and this section, the Secretary shall award to each lead
- 14 agency a BASE Grant, without regard to the requirements
- 15 in subparagraphs (C) and (E) of section 658E(c)(3), and
- 16 in section 658G, of that Act (42 U.S.C. 9858c(c)(3),
- 17 9858e). Such grant shall be made from an amount allotted
- 18 in accordance with section 6580 of that Act (42 U.S.C.
- 19 9858m), excluding paragraphs (3) through (5) of sub-
- 20 section (a) of that section.
- 21 (b) Payments for Indian Children.—In accord-
- 22 ance with section 6580 of that Act, the Secretary may
- 23 make BASE Grants to Indian Tribes or Tribal organiza-
- 24 tions for the planning and carrying out of programs or
- 25 activities consistent with the objectives of this title.

1 SEC. 205. STATE APPLICATION.

2	To be eligible to receive a grant under section 204,
3	a lead agency shall submit an application to the Secretary
4	at such time, in such manner, and including such informa-
5	tion as the Secretary may reasonably require, including—
6	(1) a description of the process the lead agency
7	will establish to award subgrant funds to eligible
8	child care providers under this title;
9	(2) a description of how the lead agency will, in
10	determining the subgrant amount for an eligible
11	child care provider under this title—
12	(A) ensure such subgrant is sufficient to
13	support the ongoing operations and long-term
14	sustainability of the eligible child care provider;
15	(B) account for the cost of providing high-
16	quality child care services, including—
17	(i) variations in the cost of child care
18	services related to geographic area, pro-
19	vider type, size of provider, and age of
20	child served;
21	(ii) costs associated with providing
22	care during nontraditional or extended
23	hours;
24	(iii) costs associated with serving chil-
25	dren with disabilities, including infants and
26	toddlers with disabilities; and

1	(iv) costs associated with meeting
2	group sizes and ratios necessary to support
3	high-quality and inclusive child care serv-
4	ices, including for infants and toddlers;
5	(C) account for the cost of attracting,
6	training, and retaining a qualified and skilled
7	workforce, which shall include at a minimum,
8	supporting increased wages for all staff of the
9	provider, as described in section 209(5); and
10	(D) if the lead agency uses a formula for
11	awarding such a subgrant that is based on gen-
12	eral cost estimates, base such estimates on the
13	provider's enrollment capacity rather than at-
14	tendance;
15	(3) a description of how the lead agency will
16	work with the eligible child care providers to improve
17	the quality of child care services, which may include
18	improving the State's tiered system for recognizing
19	and supporting the quality of child care services de-
20	scribed in section 101(f)(3)(B); and
21	(4) a description of how the lead agency will
22	use funds reserved under section 207(a)(1) to con-
23	duct widespread outreach and provide technical as-
24	sistance to eligible child care providers (including
25	family child care providers, providers with limited

1	administrative capacity, and providers whose pri-
2	mary language is not English), either directly or
3	through child care resource and referral organiza-
4	tions, staffed family child care networks, or local
5	governments, to ensure such providers are aware of
6	the subgrants available under this title and are able
7	to apply for and manage the resources provided
8	through such subgrants.
9	SEC. 206. ADMINISTRATION.
10	Activities funded under a grant made for a State
11	under section 204 may be administered—
12	(1) directly by the State's lead agency; or
13	(2) under a grant or contract to provide such
14	administration, through another State government
15	agency, a local or regional child care resource and
16	referral organization, a community development fi-
17	nancial institution, another nonprofit intermediary
18	with experience supporting child care providers, or
19	another appropriate entity.
20	SEC. 207. STATE ACTIVITIES AND SUBGRANTS.
21	(a) In General.—A lead agency for a State that
22	receives a BASE Grant pursuant to section 204 shall—
23	(1) reserve not more than 10 percent of the
24	grant funds to administer subgrants, provide tech-
25	nical assistance and support to enable all provider

1	types to apply for, access, and manage the resources
2	provided through such subgrants and other sources
3	of public financial assistance available for the objec-
4	tives of this title, publicize the availability of the
5	subgrants, and carry out activities to increase the
6	supply of child care services, under this title; and
7	(2) with the remaining grant funds, make sub-
8	grants to eligible child care providers to carry out
9	the activities described in section 210.
10	(b) Subgrant Period.—The lead agency shall make
11	the subgrants for a period of 5 years.
12	(c) Payment Practices.—The lead agency shall
13	make the subgrant payments in advance, with necessary
14	adjustments on account of overpayments or underpay-
15	ments.
16	SEC. 208. PRIORITY FOR SUBGRANTS.
17	(a) In General.—In making subgrants under this
18	title, the lead agency shall give priority to eligible child
19	care providers that—
20	(1) provide child care services during nontradi-
21	tional or extended hours;
22	(2) provide child care services to infants and
23	toddlers;
24	(3) provide child care services to dual language
25	learners, children with disabilities, children experi-

1	encing homelessness, children in foster care, or chil-
2	dren from low-income families;
3	(4) provide child care services to children whose
4	families received subsidies under the Child Care and
5	Development Block Grant Act of 1990 (42 U.S.C.
6	9857 et seq.) or under title I, as applicable, for the
7	child care services;
8	(5) operate in communities, including commu-
9	nities with a high proportion of children in house-
10	holds with incomes below the poverty line and rural
11	communities, with a low supply of child care serv-
12	ices; or
13	(6) are small business concerns, as defined in
14	section 3 of the Small Business Act (15 U.S.C.
15	632), or nonprofit organizations that are described
16	in section 501(c)(3) of the Internal Revenue Code of
17	1986 and exempt from taxation under section
18	501(a) of such Code.
19	(b) Definition.—In this section, the term "poverty
20	line" means the poverty line defined and revised as de-
21	scribed in section 673 of the Community Services Block
22	Grant Act (42 U.S.C. 9902).
23	SEC. 209. ELIGIBLE CHILD CARE PROVIDER APPLICATION.
24	To be qualified to receive a subgrant under this title,
25	an eligible child care provider shall submit to the cor-

responding lead agency, at such time and in such manner 2 as the lead agency may reasonably require, an application 3 containing each of the following: 4 (1) A description of how the eligible child care 5 provider meets the priority requirements in section 6 208, if applicable. 7 (2) An assurance that the eligible child care 8 provider accepts child care subsidies in the form of 9 certificates, grants, or contracts as authorized under 10 the Child Care Development Block Grant Act of 11 1990 (42 U.S.C. 9857 et seq.), or child care sub-12 sidies in the form of certificates, grants, or contracts 13 under title I, as an acceptable form of payment, re-14 gardless of whether children who are the bene-15 ficiaries of the child care subsidies are actually enrolled. 16 17 (3) An assurance that the eligible child care 18 provider, for the duration of the period of the grant 19 under section 204, will be open and available to 20 serve children unless temporarily closed due to or for 21 a building safety issue or maintenance as a result of 22 a building safety issue, widespread illness or a staff 23 shortage, a routine closure or break due to a holiday 24 or scheduled staff professional development session,

or a state of emergency, major disaster, or emer-

25

1	gency within the meaning of section 658E(c)(2)(U)
2	of the Child Care Development Block Grant Act of
3	1990 (42 U.S.C. $9858c(c)(2)(U)$).
4	(4) A description of how the eligible child care
5	provider will use funds provided under the subgrant
6	to improve the quality of child care services and op-
7	erations, such as through participation in a State's
8	tiered system for recognizing and supporting the
9	quality of child care services.
10	(5) A description of how the eligible child care
11	provider will pay staff increased compensation over
12	the course of the grant period including, at a min-
13	imum, providing—
14	(A) annual cost-of-living adjustments; and
15	(B) graduated pay increases based on a
16	staff member's credentials, experience, and job
17	responsibilities, including, for a provider with
18	15 or more staff, a wage ladder based on the
19	credentials, experience, and responsibilities.
20	SEC. 210. USE OF FUNDS.
21	(a) In General.—An eligible child care provider
22	that receives a subgrant under this title—
23	(1) shall use at least 70 percent of subgrant
24	funds for child care personnel costs, including—

1	(A) wages (including salaries), or similar
2	compensation for a person who is a staff mem-
3	ber or any sole proprietor or independent con-
4	tractor, aligned with wage standards; and
5	(B)(i) annual cost-of-living adjustments for
6	staff; and
7	(ii) graduated pay increases based on a
8	staff member's credentials, experience, and job
9	responsibilities, including, for a provider with
10	15 or more staff, a wage ladder based on the
11	credentials, experience, and responsibilities; and
12	(2) may use the subgrant funds for costs of ac-
13	tivities related to the provider's program, consisting
14	of—
15	(A) professional development and instruc-
16	tional coaching for staff involved in the direct
17	education and care of children, and providing
18	support for planning and instruction;
19	(B) providing recruitment and retention
20	bonuses for staff;
21	(C) providing staff benefits, such as health
22	insurance, paid leave (including parental, fam-
23	ily, medical, sick, and bereavement leave, and
24	including personal leave or vacation), and funds
25	for retirement accounts;

1	(D) hiring staff, including conducting
2	background checks, and including hiring staff
3	to reduce staff-to-child ratios or substitute staff
4	to support use of paid leave;
5	(E) paying for occupancy, including mak-
6	ing payments for—
7	(i) rent (including rent under a lease),
8	or on any mortgage obligation; and
9	(ii) insurance, utilities, and mainte-
10	nance;
11	(F) obtaining equipment, repairs, supplies,
12	services, and training necessary to ensure com-
13	pliance with applicable health, safety, edu-
14	cational, and quality requirements and to sup-
15	port high-quality, developmentally appropriate
16	child care services, and achieving licensure as a
17	child care provider;
18	(G) providing comprehensive services to
19	support the health, including mental health,
20	and well-being, of children and families from
21	underserved populations, as described in section
22	101(f)(3)(I);
23	(H) improving the quality of child care
24	services in a way that is appropriate for child

1	development by provider type involved, and for
2	the age group of the children served; and
3	(I) providing inclusive and developmentally
4	appropriate care for children with disabilities,
5	including implementing reasonable accommoda-
6	tions, making space more accessible, and pro-
7	viding additional staffing and coordinating early
8	intervention services provided through the pro-
9	vider's program with early intervention services
10	provided through other early childhood pro-
11	grams.
12	(b) Special Rule for States Participating in
13	TITLE I PROGRAM.—Notwithstanding subsection (a) and
14	subject to the approval of the Secretary, a lead agency
15	of a State participating in the program established in title
16	I may make alternative uses of the funds received through
17	a grant made under section 204, if such funds support—
18	(1) the provision of high-quality, affordable
19	child care services, in accordance with title I;
20	(2) compensation for early childhood educators
21	and staff of child care programs, of eligible child
22	care providers, that meet the requirements of title I;
23	or
24	(3) initiatives to expand the supply of eligible
25	child care providers or improve the quality of child

1	care services provided by eligible child care pro-
2	viders.
3	(c) Rule.—For purposes of subsection (a), the terms
4	"staff" and "staff member" include a person described in
5	subsection $(a)(1)(A)$.
6	SEC. 211. REPORTING.
7	(a) Lead Agency Reports.—Not later than 1 year
8	after a lead agency has received a grant under section 204
9	and annually thereafter, the lead agency shall submit to
10	the Secretary, in such manner and containing such infor-
11	mation as the Secretary may require, a report that in-
12	cludes, at a minimum—
13	(1) the total number of eligible child care pro-
14	viders who applied for a subgrant under this title
15	relative to the total number of eligible child care pro-
16	viders in the State, disaggregated by provider type
17	race and ethnicity of provider, and geographic area
18	(2) the total number of eligible child care pro-
19	viders that received such a subgrant (referred to in
20	this section as a "subgrant recipient") relative to the
21	total number of eligible child care providers in the
22	State, disaggregated by provider type, race and eth-
23	nicity of provider, and geographic area;

1	(3) information stating the lead agency's meth-
2	odology for determining the amounts of subgrants
3	under section 207(a)(2);
4	(4) the average and range of the subgrant
5	amounts made available by the lead agency,
6	disaggregated by provider type, race and ethnicity of
7	provider, and geographic area;
8	(5) the percentages, of the subgrant recipients,
9	that—
10	(A) provided child care services during
11	nontraditional or extended hours;
12	(B) served dual language learners, children
13	with disabilities, children experiencing homeless-
14	ness, children in foster care, children from low-
15	income families, or infants and toddlers;
16	(C) served children whose families received
17	subsidies under the Child Care and Develop-
18	ment Block Grant Act of 1990 (42 U.S.C. 9857
19	et seq.) or under title I, as applicable, for the
20	child care services;
21	(D) operated in communities described in
22	section 208(a)(5); and
23	(E) are concerns or organizations de-
24	scribed in section 208(a)(6);

1	(6) the enrollment capacity of and average
2	monthly attendance of children (by age) served by
3	the subgrant recipients;
4	(7) the average family tuition for a subgrant re-
5	cipient, disaggregated by—
6	(A) age of the child served; and
7	(B) provider type;
8	(8) the average wages (including salaries), or
9	similar compensation specified in section
10	210(a)(1)(A) of staff of a subgrant recipient,
11	disaggregated by provider type;
12	(9) the percentages of subgrant recipients, for
13	each of the provider types;
14	(10) the percentage of subgrant recipients that
15	have staff members that are represented by labor or-
16	ganizations;
17	(11) information about how the subgrant recipi-
18	ents used the funds received under such a subgrant,
19	including how funds were used for child care per-
20	sonnel costs;
21	(12) information about how the lead agency
22	used funds reserved under section 207(a)(1);
23	(13) a description of how the lead agency pub-
24	licized the availability of the subgrants, including
25	through making applications and materials available

1	in multiple languages, and provided technical assist-
2	ance and support to ensure all provider types were
3	able to apply for and access the subgrants; and
4	(14)(A) information about subgrant recipients
5	that have corporate or other business relationships
6	across multiple locations and serve more than 5,000
7	children in the year covered by the report; and
8	(B) the percentage of all children served by
9	subgrant recipients that are subgrant recipients de-
10	scribed in subparagraph (A).
11	(b) Reports to Congress.—The Secretary shall—
12	(1) submit an annual report to the Committee
13	on Health, Education, Labor, and Pensions and the
14	Committee on Appropriations of the Senate and the
15	Committee on Education and the Workforce and the
16	Committee on Appropriations of the House of Rep-
17	resentatives, summarizing the findings from the re-
18	ports received under subsection (a); and
19	(2) make such report publicly available on the
20	website of the Department of Health and Human
21	Services.
22	SEC. 212. SUPPLEMENT NOT SUPPLANT.
23	Amounts made available to carry out this title shall
24	be used to supplement and not supplant other Federal,

1	State, and local public funds expended to provide child
2	care services for eligible individuals.
3	SEC. 213. APPROPRIATIONS.
4	In addition to amounts otherwise available, there is
5	appropriated to the Department of Health and Human
6	Services, out of any money in the Treasury not otherwise
7	appropriated to carry out this title, \$9,000,000,000 for
8	each of fiscal years 2026 through 2031.
9	TITLE III—UNIVERSAL
10	PRESCHOOL
11	SEC. 301. DEFINITIONS.
12	In this section:
13	(1) CHILD EXPERIENCING HOMELESSNESS.—
14	The term "child experiencing homelessness" means
15	an individual who is a homeless child or youth under
16	section 725 of the McKinney-Vento Homeless Assist-
17	ance Act (42 U.S.C. 11434a).
18	(2) CHILD WITH A DISABILITY.—The term
19	"child with a disability" has the meaning given the
20	term in section 602 of the Individuals with Disabil-
21	ities Education Act (20 U.S.C. 1401).
22	(3) Comprehensive services.—The term
23	"comprehensive services" means services that are
24	provided to children and their families, and that are
25	health, educational, nutritional, social, and other

1	services that are determined, based on family needs
2	assessments, to be necessary, within the meaning of
3	section 636 of the Head Start Act (42 U.S.C. 9831).
4	(4) Dual language learner.—The term
5	"dual language learner" means a child who is learn-
6	ing 2 or more languages at the same time, or a child
7	who is learning a second language while continuing
8	to develop the child's first language.
9	(5) ELIGIBLE CHILD.—The term "eligible
10	child" means a child who is age 3 or 4, on the date
11	established by the applicable local educational agen-
12	cy for kindergarten entry.
13	(6) Eligible Provider.—The term "eligible
14	provider'' means—
15	(A) a local educational agency, acting
16	alone or in a consortium or in collaboration
17	with an educational service agency (as defined
18	in section 8101 of the Elementary and Sec-
19	ondary Education Act of 1965 (20 U.S.C.
20	7801)), that is licensed by the State or meets
21	comparable health and safety standards;
22	(B) a Head Start agency or delegate agen-
23	cy funded under the Head Start Act (42 U.S.C.
24	9831 et seq.);

1	(C) a licensed center-based child care pro-
2	vider, licensed family child care provider, or
3	network of licensed family child care providers;
4	or
5	(D) a consortium of entities described in
6	any of subparagraphs (A), (B), and (C).
7	(7) HEAD START AGENCY.—The term "Head
8	Start agency", as used in paragraph (6)(B), or sec-
9	tion 303(e)(4) or 306(a), means an entity designated
10	as a Head Start agency under section 641(a)(1) of
11	the Head Start Act (42 U.S.C. 9836(a)(1)) or as an
12	Early Head Start agency (by receiving a grant)
13	under section 645A(a) of such Act (42 U.S.C.
14	9840a(a)).
15	(8) Indian Tribe.—The term "Indian Tribe"
16	has the meaning given the term in section 4 of the
17	Indian Self-Determination and Education Assistance
18	Act (25 U.S.C. 5304).
19	(9) Local educational agency.—The term
20	"local educational agency" has the meaning given
21	the term in section 8101 of the Elementary and Sec-
22	ondary Education Act of 1965 (20 U.S.C. 7801).
23	(10) Poverty line.—The term "poverty line"
24	means the poverty line defined and revised as de-

1	scribed in section 673 of the Community Services
2	Block Grant Act (42 U.S.C. 9902).
3	(11) Secretary.—The term "Secretary"
4	means the Secretary of Health and Human Services.
5	(12) STATE.—The term "State" means each of
6	the several States and the District of Columbia.
7	(13) Territory.—The term "territory" means
8	each of the Commonwealth of Puerto Rico, the
9	United States Virgin Islands, Guam, American
10	Samoa, and the Commonwealth of the Northern
11	Mariana Islands.
12	(14) Tribal organization.—The term "Trib-
13	al organization" has the meaning given the term
14	"tribal organization" in section 658P of the Child
15	Care and Development Block Grant Act of 1990 (42
16	U.S.C. 9858n).
17	SEC. 302. UNIVERSAL PRESCHOOL.
18	(a) Appropriations for States.—In addition to
19	amounts otherwise available, there is appropriated to the
20	Department of Health and Human Services, out of any
21	money in the Treasury not otherwise appropriated, such
22	sums as may be necessary for each of fiscal years 2026
23	through 2031, for payments to States, for carrying out
24	this title (except provisions and activities covered by sub-
25	section (b)).

1	(b) Additional Appropriations.—In addition to
2	amounts otherwise available, there is appropriated to the
3	Department of Health and Human Services for fiscal year
4	2026, out of any money in the Treasury not otherwise ap-
5	propriated—
6	(1) \$2,500,000,000, to remain available until
7	September 30, 2031, for carrying out payments to
8	Indian Tribes and Tribal organizations for activities
9	described in this title;
10	(2) \$1,250,000,000, to remain available until
11	September 30, 2031, for carrying out payments to
12	the territories, to be distributed among the terri-
13	tories on the basis of their relative need, as deter-
14	mined by the Secretary in accordance with the objec-
15	tives of this title, for activities described in this title;
16	(3) \$300,000,000, to remain available until
17	September 30, 2031, for carrying out payments to
18	eligible local entities that serve children in families
19	who are engaged in migrant or seasonal agricultural
20	labor, for activities described in this title;
21	(4) \$995,000,000, to remain available until
22	September 30, 2031, for carrying out Federal activi-
23	ties to support the activities funded under this title,
24	including administration, monitoring, technical as-

1	sistance, and research, in fiscal years 2026 through
2	2031; and
3	(5) \$20,000,000,000, to remain available until
4	September 30, 2031, to carry out the program of
5	grants to localities described in subsections (b) and
6	(c) of section 306.
7	SEC. 303. PAYMENTS FOR STATE UNIVERSAL PRESCHOOL
8	SERVICES.
9	(a) In General.—A State that has submitted, and
10	had approved by the Secretary in collaboration with the
11	Secretary of Education, the State plan described in sub-
12	section (e) is entitled to a payment under this section.
13	(b) Payments for Fiscal Years 2026 Through
14	2031.—
15	(1) Preschool services.—For each of fiscal
16	years 2026 through 2031, the Secretary shall pay to
17	each State with an approved State plan under sub-
18	section (e), an amount for that year equal to—
19	(A) 90 percent of the State's expenditures
20	in the year for preschool services provided
21	under section 304, for fiscal year 2026;
22	(B) 90 percent of the State's expenditures
23	in the year for such preschool services, for fiscal
24	vear 2027;

1	(C) 80 percent of the State's expenditures
2	in the year for such preschool services, for fiscal
3	year 2028;
4	(D) 75 percent of the State's expenditures
5	in the year for such preschool services, for fiscal
6	year 2029;
7	(E) 65 percent of the State's expenditures
8	in the year for such preschool services, for fiscal
9	year 2030; and
10	(F) 60 percent of the State's expenditures
11	in the year for such preschool services, for fiscal
12	year 2031.
13	(2) STATE ACTIVITIES.—The Secretary shall
14	pay to each State with an approved State plan under
15	subsection (e) an amount for a fiscal year equal to
16	50 percent of the amount of the State's expenditures
17	for the activities described in subsection (c), and sys-
18	tem-wide activities similar to those described in sub-
19	section (c) for the State's entire birth through 5
20	year old early childhood system, except that in no
21	case shall a payment for a fiscal year under this
22	paragraph exceed the amount equal to 10 percent of
23	the State's expenditures described in paragraph (1)
24	for such fiscal year.

1	(3) Non-federal share.—The remainder of
2	the cost paid by the State for preschool services,
3	that is not provided under paragraph (1), shall be
4	considered the non-Federal share of the cost of those
5	services. The remainder of the cost paid by the State
6	for State activities, that is not provided under para-
7	graph (2), shall be considered the non-Federal share
8	of the cost of those activities.
9	(4) Advance payment; retrospective ad-
10	JUSTMENT.—The Secretary shall make a payment
11	under paragraph (1) or (2) for a year on the basis
12	of advance estimates of expenditures submitted by
13	the State and such other investigation as the Sec-
14	retary may find necessary, and shall reduce or in-
15	crease the payment as necessary to adjust for any
16	overpayment or underpayment for a previous year.
17	(c) State Activities.—A State that receives a pay-
18	ment under subsection (b) shall carry out all of the fol-
19	lowing activities:
20	(1) State administration of the State preschool
21	program described in this section.
22	(2) Supporting a continuous quality improve-
23	ment system for providers of preschool services par-
24	ticipating, or seeking to participate, in the State pre-
25	school program, through the use of data, research,

1	monitoring, training, technical assistance, profes-
2	sional development, and coaching.
3	(3) Providing outreach and enrollment support
4	for families of eligible children.
5	(4) Supporting data systems building to ensure
6	that the State has the capacity to manage and im-
7	plement data systems that allow data sharing among
8	and between preschools, elementary schools, and sec-
9	ondary schools.
10	(5) Supporting staff of eligible providers
11	through professional development and coaching, and
12	supporting staff in pursuing credentials and degrees,
13	including baccalaureate degrees.
14	(6) Supporting activities that ensure access to
15	inclusive preschool programs for children with dis-
16	abilities.
17	(7) Providing age-appropriate transportation
18	services for children, which at a minimum shall in-
19	clude transportation services for children experi-
20	encing homelessness and children in foster care.
21	(8) Conducting or updating a statewide needs
22	assessment of access to high-quality preschool serv-
23	ices.
24	(d) Lead Agency.—The Governor of a State desir-
25	ing for the State to receive a payment under this section

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1	shall designate a lead agency (such as a State agency or
2	joint interagency office) for the administration of the
3	State's preschool program under this section.
4	(e) State Plan.—In order to be eligible for pay-
5	ments under this section, the Governor of a State shall
6	submit a State plan to the Secretary for approval by the
7	Secretary, in collaboration with the Secretary of Edu-
8	cation, at such time, in such manner, and containing such
9	information as the Secretary shall by rule require, that
10	includes a plan for achieving universal, high-quality, free,
11	inclusive, and mixed-delivery preschool services. Such plan
12	shall include, at a minimum, each of the following:
13	(1) A certification that—
14	(A) the State has in place, or will have in
15	place no later than 1 year after the State first
16	receives funding under this section, develop-
17	mentally appropriate, evidence-based preschool
18	education standards that, at a minimum, are as
19	rigorous as the standards specified in subpara-
20	graph (B) of section 641A(a)(1) of the Head
21	Start Act (42 U.S.C. 9836a(a)(1)) and include
22	program standards for class sizes and ratios;
23	and

1	(B) the State will coordinate such stand-
2	ards with other early learning standards in the
3	State.
4	(2) An assurance that the State will ensure—
5	(A) all preschool services in the State
6	funded under this section will—
7	(i) be universally available to all chil-
8	dren in the State without any additional
9	eligibility requirements; and
10	(ii) be high-quality, free, and inclu-
11	sive; and
12	(B) that the local preschool programs in
13	the State funded under this section will—
14	(i) by not later than 18 months after
15	the program receives such funding, meet
16	the State's preschool education standards
17	described in paragraph (1);
18	(ii) offer programming that meets the
19	duration requirements of at least 1,020 an-
20	nual hours;
21	(iii) adopt policies and practices to
22	conduct outreach and provide expedited en-
23	rollment, including prioritization, to—
24	(I) children experiencing home-
25	lessness (which, in the case of a child

1	attending a program provided by an
2	eligible provider described in section
3	301(6)(A), shall include immediate
4	enrollment for the child);
5	(II) children in foster care or
6	kinship care;
7	(III) children in families who are
8	engaged in migrant or seasonal agri-
9	cultural labor;
10	(IV) children with disabilities, in-
11	cluding eligible children who are
12	served under part C of the Individuals
13	with Disabilities Education Act (20
14	U.S.C. 1431 et seq.); and
15	(V) dual language learners;
16	(iv) provide for salaries, and set
17	schedules for salaries, for staff of providers
18	in the State preschool program, including
19	staff serving infants and toddlers employed
20	by the same provider, that are equivalent
21	to salaries of elementary school staff with
22	similar credentials and experience;
23	(v) at a minimum, provide a living
24	wage for all staff of such providers; and

1	(vi) require educational qualifications
2	for teachers in the preschool program in-
3	cluding, at a minimum, requiring that lead
4	teachers in the preschool program have a
5	baccalaureate degree in early childhood
6	education or a related field by not later
7	than 6 years after the date on which the
8	State first receives funds under this sec-
9	tion, except that—
10	(I) subject to subclause (II), the
11	requirements under this clause shall
12	not apply to individuals who were em-
13	ployed by an eligible provider or early
14	education program for a cumulative 3
15	of the 5 years immediately preceding
16	the date of enactment of this Act and
17	have the necessary content knowledge
18	and teaching skills for early childhood
19	educators, as demonstrated through
20	measures determined by the State;
21	and
22	(II) nothing in this section shall
23	require the State to lessen State re-
24	quirements for educational qualifica-
25	tions, in existence on the date of en-

1	actment of this Act, to serve as a
2	teacher in a State preschool program.
3	(3) For States with existing publicly funded
4	State preschool programs (as of the date of submis-
5	sion of the State plan), a description of how the
6	State plans to use funding provided under this sec-
7	tion to ensure that such existing programs in the
8	State meet the requirements of this title for a State
9	preschool program.
10	(4) A description of how the State, in estab-
11	lishing and operating the State preschool program
12	supported under this section, will—
13	(A) support a mixed-delivery system for
14	any new slots funded under this section, includ-
15	ing by facilitating the participation of Head
16	Start programs and programs offered by li-
17	censed child care providers;
18	(B) ensure the State preschool program
19	does not disrupt the stability of infant and tod-
20	dler child care throughout the State;
21	(C) ensure adequate consultation with the
22	State Advisory Council on Early Childhood
23	Education and Care designated or established
24	in section 642B(b)(1)(A)(i) of the Head Start
25	Act (42 U.S.C. 9837b(b)(1)(A)(i)) in the devel-

1	opment of its plan, including consultation in
2	how the State intends to distribute slots under
3	subparagraph (E);
4	(D) partner with Head Start agencies to
5	ensure the full utilization of Head Start pro-
6	grams within the State; and
7	(E) distribute new preschool slots and re-
8	sources equitably among child care (including
9	family child care) providers, Head Start agen-
10	cies, and schools within the State.
11	(5) A certification that the State, in operating
12	the program described in this section for a fiscal
13	year—
14	(A) will not reduce the total preschool slots
15	provided in State-funded preschool programs
16	from the number of such slots in the previous
17	fiscal year; or
18	(B) if the number of eligible children iden-
19	tified in the State declines from the previous
20	fiscal year, will maintain at least the previous
21	year's ratio of the total preschool slots de-
22	scribed in subparagraph (A) to eligible children
23	so identified.
24	(6) An assurance that the State will use fund-
25	ing provided under this section to ensure children

1	with disabilities have access to and participate in in-
2	clusive preschool programs consistent with provisions
3	in the Individuals with Disabilities Education Act
4	(20 U.S.C. 1400 et seq.), and a description of how
5	the State will collaborate with entities carrying out
6	programs under section 619 or part C of the Indi-
7	viduals with Disabilities Education Act (20 U.S.C.
8	1419, 1431 et seq.), to support inclusive preschool
9	programs.
10	(7) An assurance that the State will provide as-
11	sistance under this section only to eligible providers
12	that prohibit the use of suspension, expulsion, and
13	aversive behavioral interventions in the State pre-
14	school program described in this section.
15	(8) An assurance that the State will coordinate
16	services provided under this title with services and
17	supports provided under the Child Care and Devel-
18	opment Block Grant Act of 1990 (42 U.S.C. 9857
19	et seq.), section 619 and part C of the Individuals
20	with Disabilities Education Act (20 U.S.C. 1419,
21	1431 et seq.), the Head Start Act (42 U.S.C. 9831
22	et seq.), the Preschool Development Grants program
23	under section 9212 of the Every Student Succeeds
24	Act (Public Law 114–95), the Elementary and Sec-

ondary Education Act of 1965 (20 U.S.C. 6301 et

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1	seq.), the McKinney-Vento Homeless Assistance Act
2	(42 U.S.C. 11301 et seq.), and the maternal, infant,
3	and early childhood home visiting programs under
4	section 511 of the Social Security Act (42 U.S.C.
5	711).
6	(9) A certification that the State will support
7	the continuous quality improvement of programs
8	providing preschool services under this title, includ-
9	ing support through technical assistance, moni-
10	toring, and research.
11	(10) A certification that the State will ensure a
12	highly qualified early childhood workforce to support
13	the requirements of this title.
14	(11) An assurance that the State will meet the
15	requirements of clauses (ii) and (iii) of section
16	$658\mathrm{E}(c)(2)(\mathrm{T})$ of the Child Care and Development
17	Block Grant Act of 1990 (42 U.S.C.
18	9858c(c)(2)(T)), with respect to funding and assess-
19	ments under this title.
20	(12) A certification that subgrant and contract
21	amounts provided as described in section 304 will be
22	sufficient to enable eligible providers to meet the re-
23	quirements of this title, and will provide for in-
24	creased payment amounts based on the criteria de-
25	scribed in clauses (iv) and (v) of paragraph (2)(B).

1	(13) An agreement to provide to the Secretary
2	such periodic reports, providing a detailed account-
3	ing of the uses of funding received under this sec-
4	tion, as the Secretary may require for the adminis-
5	tration of this section.
6	(f) Duration of the Plan.—Each State plan shall
7	remain in effect for a period of not more than 3 years.
8	Amendments to the State plan shall remain in effect for
9	the duration of the plan.
10	SEC. 304. SUBGRANTS AND CONTRACTS FOR LOCAL PRE-
11	SCHOOL PROGRAMS.
12	(a) Subgrants and Contracts.—
13	(1) In general.—A State that receives a pay-
14	ment under section 303(b) for a fiscal year shall use
15	amounts provided through the payment to pay the
16	costs of subgrants to, or contracts with, eligible pro-
17	viders to operate universal, high-quality, free, and
18	inclusive preschool programs (which State-funded
19	programs may be referred to in this section as "local
20	preschool programs") through the State preschool
21	program in accordance with subsection (c). A State
22	shall reduce or increase the amounts provided under
23	such subgrants or contracts if needed to adjust for
24	any overpayment or underpayment described in sec-
25	tion $303(b)(4)$.

1	(2) Amount.—A State shall award a subgrant
2	or contract under this section in a sufficient amount
3	to enable the eligible provider to operate a local pre-
4	school program that meets the requirements of sec-
5	tion 303(e)(2), which amount shall reflect variations
6	in the cost of preschool services by geographic area,
7	type of provider, and age of child, and the additional
8	costs associated with providing inclusive preschool
9	services for children with disabilities.
10	(3) Duration.—The State shall award a
11	subgrant or contract under this section for a period
12	of not less than 3 years, unless the subgrant or con-
13	tract is terminated or suspended, or the subgrant
14	period is reduced, for cause.
15	(b) Enhanced Payments for Comprehensive
16	SERVICES.—In awarding subgrants or contracts under
17	this subsection and in addition to meeting the require-
18	ments of subsection (a)(2), the State shall award sub-
19	grants or contracts with enhanced payments to eligible
20	providers that offer local preschool programs funded under
21	this section to a high percentage of low-income children
22	to support comprehensive services.
23	(c) Establishing and Expanding Universal
24	Preschool Programs.—

1	(1) Establishing and expanding universal
2	PRESCHOOL PROGRAMS IN HIGH-NEED COMMU-
3	NITIES.—In awarding subgrants or contracts under
4	this section, the State shall first prioritize estab-
5	lishing and expanding universal local preschool pro-
6	grams within and across high-need communities by
7	awarding subgrants or contracts to eligible providers
8	operating within and across, or with capacity to op-
9	erate within and across, such high-need commu-
10	nities. The State shall—
11	(A) use a research-based methodology ap-
12	proved by the Secretary to identify such high-
13	need communities, as determined by—
14	(i) the rate of poverty in the commu-
15	nity;
16	(ii) rates of access to high-quality pre-
17	school within the community; and
18	(iii) other indicators of community
19	need as required by the Secretary; and
20	(B) distribute funding for preschool serv-
21	ices under this section within such a high-need
22	community so that a majority of children in the
23	community are offered such preschool services
24	before the State establishes and expands pre-

1	school services in communities with lower levels
2	of need.
3	(2) Use of funds.—Subgrants or contracts
4	awarded under paragraph (1) shall be used to enroll
5	and serve children in such a local preschool program
6	involved, including by paying the costs—
7	(A) of personnel (including classroom and
8	administrative personnel), including compensa-
9	tion (including benefits);
10	(B) associated with implementing the
11	State's preschool standards, providing cur-
12	riculum supports, and meeting early learning
13	and development standards;
14	(C) of professional development, teacher
15	supports, and training;
16	(D) of implementing and meeting develop-
17	mentally appropriate health and safety stand-
18	ards (including licensure, where applicable),
19	teacher to child ratios, and group size maxi-
20	mums;
21	(E) of materials, equipment, and supplies;
22	and
23	(F) of rent or a mortgage, utilities, build-
24	ing security, indoor and outdoor maintenance,
25	and insurance.

1	(d) Establishing and Expanding Universal
2	Preschool Programs in Additional Communities.—
3	Once a State that receives a payment under section 303(b)
4	meets the requirements of subsection (c) with respect to
5	establishing and expanding local preschool programs with-
6	in and across high-need communities, the State shall use
7	funds from such payment to enroll and serve children in
8	local preschool programs, as described in such subsection,
9	in additional communities in accordance with the metrics
10	described in subsection (c)(1)(A). Such funds shall be used
11	for the activities described in subparagraphs (A) through
12	(F) of subsection (c)(2).
10	SEC. 305. PAYMENTS FOR UNIVERSAL PRESCHOOL SERV-
13	SEC. 303. FAIMENTS FOR UNIVERSAL PRESCHOOL SERV-
13 14	ICES TO INDIAN TRIBES AND TERRITORIES.
14	ICES TO INDIAN TRIBES AND TERRITORIES.
14 15	ICES TO INDIAN TRIBES AND TERRITORIES. (a) INDIAN TRIBES AND TRIBAL ORGANIZATIONS.—
141516	ices to indian tribes and territories. (a) Indian Tribes and Tribal Organizations.— (1) In general.—For each of fiscal years
14 15 16 17	ices to indian tribes and territories. (a) Indian Tribes and Tribal Organizations.— (1) In General.—For each of fiscal years 2026 through 2031, from the amount appropriated
14 15 16 17 18	ices to indian tribes and territories. (a) Indian Tribes and Tribal Organizations.— (1) In General.—For each of fiscal years 2026 through 2031, from the amount appropriated for Indian Tribes and Tribal organizations under
14 15 16 17 18	ices to indian tribes and territories. (a) Indian Tribes and Tribal Organizations.— (1) In General.—For each of fiscal years 2026 through 2031, from the amount appropriated for Indian Tribes and Tribal organizations under section 302(b)(1), the Secretary shall make pay-
14 15 16 17 18 19 20	ices to indian tribes and territories. (a) Indian Tribes and Tribal Organizations.— (1) In General.—For each of fiscal years 2026 through 2031, from the amount appropriated for Indian Tribes and Tribal organizations under section 302(b)(1), the Secretary shall make payments to Indian Tribes and Tribal organizations
14 15 16 17 18 19 20 21	ices to indian tribes and territories. (a) Indian Tribes and Tribal Organizations.— (1) In General.—For each of fiscal years 2026 through 2031, from the amount appropriated for Indian Tribes and Tribal organizations under section 302(b)(1), the Secretary shall make payments to Indian Tribes and Tribal organizations with an application approved under paragraph (2),
14 15 16 17 18 19 20 21	ICES TO INDIAN TRIBES AND TERRITORIES. (a) INDIAN TRIBES AND TRIBAL ORGANIZATIONS.— (1) IN GENERAL.—For each of fiscal years 2026 through 2031, from the amount appropriated for Indian Tribes and Tribal organizations under section 302(b)(1), the Secretary shall make payments to Indian Tribes and Tribal organizations with an application approved under paragraph (2), and the Tribes and Tribal organizations shall be en-

1	by the Secretary, with the requirements applicable to
2	States.
3	(2) APPLICATIONS.—An Indian Tribe or Tribal
4	organization seeking a payment under this sub-
5	section shall submit an application to the Secretary
6	at such time, in such manner, and containing such
7	information as the Secretary may specify.
8	(b) Territories.—
9	(1) In general.—For each of fiscal years
10	2026 through 2031, from the amount appropriated
11	for territories under section 302(b)(2), the Secretary
12	shall make payments to the territories with an appli-
13	cation approved under paragraph (2), and the terri-
14	tories shall be entitled to such payments, for the
15	purpose of carrying out the preschool program de-
16	scribed in this title, consistent, to the extent prac-
17	ticable as determined by the Secretary, with the re-
18	quirements applicable to States.
19	(2) APPLICATIONS.—A territory seeking a pay-
20	ment under this subsection shall submit an applica-
21	tion to the Secretary at such time, in such manner,
22	and containing such information as the Secretary
23	may specify.
24	(c) LEAD AGENCY.—The head of an Indian Tribe or
25	territory desiring for the Indian Tribe or a related Tribal

1	organization, or territory, to receive a payment under this
2	section shall designate a lead agency (such as a tribal or
3	territorial agency or joint interagency office) for the ad-
4	ministration of the preschool program of the Indian Tribe
5	or territory, under this section.
6	SEC. 306. GRANTS TO LOCALITIES AND HEAD START EX-
7	PANSION IN NONPARTICIPATING STATES.
8	(a) Eligible Locality Defined.—In this section,
9	the term "eligible locality" means a city, county, or other
10	unit of general local government, a local educational agen-
11	cy, or a Head Start agency.
12	(b) Grants to Localities.—
13	(1) In general.—The Secretary, in consulta-
14	tion with the Secretary of Education, shall use funds
15	reserved in section 302(b)(5) to award local uni-
16	versal preschool grants, as determined by the Sec-
17	retary of Health and Human Services, to eligible lo-
18	calities located in States that have not received pay-
19	ments under section 303. The Secretary shall award
20	the grants to eligible localities in a State from the
21	allotment made for that State under paragraph (2).
22	The Secretary shall specify the requirements for an
23	eligible locality to conduct a preschool program
24	under this section which shall, to the greatest extent

practicable, be consistent with the requirements ap-

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1	plicable to States under this title, for a universal,
2	high-quality, free, and inclusive preschool program.
3	(2) Allotments.—For each State described in
4	paragraph (1), the Secretary shall allot for the State
5	for a fiscal year an amount that bears the same rela-
6	tionship to the funds appropriated under section
7	302(b)(5) for the fiscal year as the number of chil-
8	dren from families with family incomes at or below
9	200 percent of the poverty line, and who are under
10	the age of 6, in the State bears to the total number
11	of all such children in all States described in para-
12	graph (1).
13	(3) APPLICATION.—To receive a grant from the
14	corresponding State allotment under this section, an
15	eligible locality shall submit an application to the
16	Secretary at such time, in such manner, and con-
17	taining such information as the Secretary may re-
18	quire. The requirements for the application shall, to
19	the greatest extent practicable, be consistent with
20	the State plan requirements applicable to States
21	under this title.
22	(c) Head Start Expansion in Nonparticipating
23	STATES.—
24	(1) In General.—The Secretary shall use
25	funds appropriated under section 302(b)(5), to make

I	awards to Head Start agencies in a State described
2	in subsection (b)(1) to carry out the purposes of the
3	Head Start Act (42 U.S.C. 9831 et seq.) in such
4	State.
5	(2) Rule.—For purposes of carrying out the
6	Head Start Act in circumstances not involving
7	awards under this subsection, funds awarded under
8	paragraph (1) shall not be included in the calcula-
9	tion of a "base grant" as such term is defined in
10	section 640(a)(7)(A) of the Head Start Act (42
11	U.S.C. $9835(a)(7)(A)$).
12	(3) Definition.—In this subsection, the term
13	"Head Start agency" means an entity designated or
14	eligible to be designated as a Head Start agency
15	under section 641(a)(1) of the Head Start Act (42
16	U.S.C. 9836(a)(1)) or as an Early Head Start agen-
17	cy (by receiving a grant) under section 645A(a) of
18	such Act (42 U.S.C. 9840a(a)).
19	(d) Priority for Serving Underserved Commu-
20	NITIES.—In making determinations to award a grant or
21	make an award under this section, the Secretary shall give
22	priority to entities serving communities with a high per-
23	centage of children from families with family incomes at
24	or below 200 percent of the poverty line.

1	SEC. 307. ALLOWABLE SOURCES OF NON-FEDERAL SHARE.
2	For purposes of calculating the amount of the non-
3	Federal share, as determined under section 303(b)(3), re-
4	lating to a payment under section 303(b), a State's non-
5	Federal share—
6	(1) may be in cash or in kind, fairly evaluated,
7	including facilities or property, equipment, or serv-
8	ices;
9	(2) shall include any increase in amounts spent
10	by the State to expand half-day kindergarten pro-
11	grams in the State, as of the day before the date of
12	enactment of this Act, into full day kindergarten
13	programs;
14	(3) shall not include contributions being used as
15	a non-Federal share or match for another Federal
16	award;
17	(4) shall be provided from State or local
18	sources, contributions from philanthropy or other
19	private organizations, or a combination of such
20	sources and contributions; and
21	(5) shall count not more than 100 percent of
22	the State's current spending on prekindergarten pro-
23	grams, calculated as the average amount of such
24	spending by the State for fiscal years 2023, 2024,
25	and 2025, toward the State's non-Federal share.

1 SEC. 308. MAINTENANCE OF EFFORT.

2	(a) In General.—If a State reduces its combined
3	fiscal effort per child for the State preschool program
4	(whether a publicly funded preschool program or a pro-
5	gram under this title) or through State supplemental as-
6	sistance funds for Head Start programs assisted under the
7	Head Start Act, or through any State spending on early
8	childhood programs or preschool services for any fiscal
9	year that a State receives payments under section 303(b)
10	(referred to in this paragraph as the "reduction fiscal
11	year") relative to the previous fiscal year, the Secretary,
12	in collaboration with the Secretary of Education, shall re-
13	duce support for such State under such subsection by the
14	same amount as the total reduction in that State fiscal
15	effort for such reduction fiscal year.
16	(b) Waiver.—The Secretary, in collaboration with
17	the Secretary of Education, may waive the requirements
18	of subsection (a) if—
19	(1) the Secretaries determine that a waiver
20	would be appropriate due to a precipitous decline in
21	the financial resources of a State as a result of un-
22	foreseen economic hardship, or a natural disaster,
23	that has necessitated across-the-board reductions in
24	State services during the 5-year period preceding the
25	date of the determination, including for early child-
26	hood education programs; or

1	(2) due to the circumstance of a State requiring
2	reductions in specific programs, including early
3	childhood education programs, the State presents to
4	the Secretaries a justification and demonstration
5	why other programs could not be reduced and how
6	early childhood education programs in the State will
7	not be disproportionately harmed by such State re-
8	ductions.
9	SEC. 309. SUPPLEMENT NOT SUPPLANT.
10	Funds received under this title shall be used to sup-
11	plement and not supplant other Federal, State, and local
12	public funds expended on prekindergarten programs in the
13	State on the date of enactment of this Act, calculated as
14	the average amount of such Federal, State, and local pub-
15	lic funds expended for fiscal years 2023, 2024, and 2025.
16	SEC. 310. NONDISCRIMINATION PROVISIONS.
17	The following provisions of law shall apply to any pro-
18	gram or activity that receives funds provided under this
19	title:
20	(1) Title IX of the Education Amendments of
21	1972 (20 U.S.C. 1681 et seq.).
22	(2) Title VI of the Civil Rights Act of 1964 (42
23	U.S.C. 2000d et seq.).
24	(3) Section 504 of the Rehabilitation Act of
25	1973 (29 U.S.C. 794).

1	(4) The Americans with Disabilities Act of
2	1990 (42 U.S.C. 12101 et seq.).
3	SEC. 311. MONITORING AND ENFORCEMENT.
4	(a) REVIEW OF COMPLIANCE WITH REQUIREMENTS
5	AND STATE PLAN.—The Secretary shall review and mon-
6	itor compliance of States, territories, Tribal entities, and
7	local entities with this title and State compliance with the
8	State plan described in section 303(e), including a process
9	for progress updates on the requirements described in sec-
10	tion $303(e)(1)$.
11	(b) ISSUANCE OF RULE.—The Secretary shall estab-
12	lish by rule procedures for—
13	(1) receiving, processing, and determining the
14	validity of complaints or findings concerning any
15	failure of a State to comply with the State plan or
16	any other requirement of this title;
17	(2) notifying a State when the Secretary has
18	determined there has been a failure by the State to
19	comply with a requirement of this title; and
20	(3) imposing sanctions under this section for
21	such a failure.
22	SEC. 312. REPORTING.
23	(a) In General.—Each State that receives a pay-
24	ment under section 303 shall prepare an annual report,
25	in such manner and containing such information as the

1	Secretary of Health and Human Services may reasonably
2	require.
3	(b) Contents.—A report prepared under subpara-
4	graph (a) shall contain, at a minimum—
5	(1) a description of the manner in which the
6	State has used the funds made available through the
7	payment and a report of the expenditures made with
8	the funds;
9	(2) a summary of the State's progress toward
10	providing access to high-quality preschool programs
11	for eligible children;
12	(3) the number and percentage of children in
13	the State participating in eligible preschool pro-
14	grams, disaggregated by race, ethnicity, family in-
15	come, child age, disability, and whether the children
16	are homeless children, children in foster care, or
17	dual language learners;
18	(4) data on the number and percentage of chil-
19	dren in the State participating in public kinder-
20	garten programs, disaggregated by race, family in-
21	come, child age, disability, and whether the children
22	are homeless children, children in foster care, or
23	dual language learners, with information on whether
24	such programs are offered—
25	(A) for a full day; and

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1	(B) at no cost to families;
2	(5) data on the kindergarten readiness of chil-
3	dren across the State;
4	(6) data on recruitment and retention of early
5	childhood staff disaggregated by provider type, and
6	age of children served; and
7	(7) data regarding coordination efforts with
8	other child care and early childhood education pro-
9	grams, including those funded under the Head Start
10	Act (42 U.S.C. 9831 et seq.).
11	TITLE IV—HEAD START
12	EXTENDED DURATION
13	SEC. 401. EXTENDED DURATION.
14	(a) IN GENERAL.—The Head Start Act (42 U.S.C.
14 15	(a) IN GENERAL.—The Head Start Act (42 U.S.C. 9801 et seq.) is amended—
15	9801 et seq.) is amended—
15 16	9801 et seq.) is amended— (1) by redesignating section 657C (42 U.S.C.
15 16 17	9801 et seq.) is amended— (1) by redesignating section 657C (42 U.S.C. 9852c) as section 657D; and
15 16 17 18	9801 et seq.) is amended— (1) by redesignating section 657C (42 U.S.C. 9852c) as section 657D; and (2) by inserting after section 657B (42 U.S.C.
15 16 17 18	9801 et seq.) is amended— (1) by redesignating section 657C (42 U.S.C. 9852c) as section 657D; and (2) by inserting after section 657B (42 U.S.C. 9852b) the following:
115 116 117 118 119 220	9801 et seq.) is amended— (1) by redesignating section 657C (42 U.S.C. 9852c) as section 657D; and (2) by inserting after section 657B (42 U.S.C. 9852b) the following: "SEC. 657C. EXTENDED DURATION.
15 16 17 18 19 20 21	9801 et seq.) is amended— (1) by redesignating section 657C (42 U.S.C. 9852c) as section 657D; and (2) by inserting after section 657B (42 U.S.C. 9852b) the following: "SEC. 657C. EXTENDED DURATION. "(a) IN GENERAL.—The Secretary shall make grants

1	"(1) to provide access to a full school year and
2	a full school day of services;
3	"(2) in the case of a migrant and seasonal
4	Head Start agency, to provide access to additional
5	service hours to ensure continuous Head Start serv-
6	ices as determined by the Secretary; or
7	"(3) in the case of a Head Start agency (in-
8	cluding an Early Head Start agency) that already
9	meets the full-day, full-year services needs within its
10	community, to enhance the quality of Head Start
11	services (including Early Head Start services) pro-
12	vided to children served by such agency.
13	"(b) Application.—
14	"(1) In general.—To be eligible to receive a
15	grant under this section, a Head Start agency shall
16	submit an application at such time and in such man-
17	ner as the Secretary may require. Such application
18	shall include—
19	"(A) evidence of—
20	"(i) the number and percentage of
21	slots—
22	"(I) in the agency's Head Start
23	center-based programs (that are not
24	Early Head Start programs)—

1	"(aa) that are currently
2	funded (as of the date of submis-
3	sion of the application); and
4	"(bb) in which services are
5	provided for at least the equiva-
6	lent of 1,020 hours per year; and
7	"(II) in the agency's Early Head
8	Start center-based programs—
9	"(aa) that are currently
10	funded (as of that date); and
11	"(bb) in which services are
12	provided for at least the equiva-
13	lent of 1,380 hours per year; and
14	"(ii) the number and percentage of
15	slots, in the agency's Head Start family
16	child care programs—
17	"(I) that are currently funded
18	(as of that date); and
19	"(II) in which services are pro-
20	vided for at least the equivalent of
21	1380 hours per year;
22	"(B) a description of an approach, using
23	the current community-wide strategic planning
24	and needs assessment described in section
25	640(g)(1)(C) and current program schedule

1	(current as of the date of submission of the ap-
2	plication), that transitions all of the agency's
3	Head Start programs to a full school day, full
4	school year program schedule; and
5	"(C) a budget justification that estimates
6	the supplemental funding necessary to provide
7	for incremental ongoing operating costs for the
8	extended hours of service under such a program
9	schedule for the current enrollment in the agen-
10	cy's Head Start programs.
11	"(2) Exceptions.—
12	"(A) MIGRANT AND SEASONAL HEAD
13	START.—
14	"(i) In General.—A migrant and
15	seasonal Head Start agency may apply for
16	a grant described in subsection (a) without
17	meeting the requirements specified in para-
18	graph (1) to ensure continuous Head Start
19	services are provided to children enrolled in
20	a migrant and seasonal Head Start pro-
21	gram. To be eligible to receive the grant,
22	the agency shall submit an application at
23	such time and in such manner as the Sec-
24	retary may require.

1	"(ii) Priority.—In making grants to
2	applicants described in clause (i), the Sec-
3	retary shall give priority to a migrant and
4	seasonal Head Start agency operating for
5	fewer than 8 months per year.
6	"(B) Full-day, full-year head start
7	AGENCIES.—
8	"(i) In General.—A Head Start
9	agency (including an Early Head Start
10	agency) that certifies to the Secretary that
11	it is meeting the full-day, full-year need
12	within its community may apply for a
13	grant to enhance the quality of services
14	provided to children enrolled in its Head
15	Start program (including its Early Head
16	Start program) in accordance with sub-
17	section $(c)(2)$.
18	"(ii) Application.—A Head Start
19	agency (including Early Head Start agen-
20	cy) that meets the requirements of clause
21	(i) shall submit an application, which shall
22	include—
23	"(I) the proposed uses of funds
24	in accordance with subsection $(c)(2)$;
25	and

1	"(II) how such uses of funds re-
2	late to the community-wide strategic
3	planning and needs assessment de-
4	scribed under section $640(g)(1)(C)$.
5	"(c) Use of Funds.—
6	"(1) Extended duration.—A Head Start
7	agency that meets the requirements of paragraph
8	(1) or (2) of subsection (a) receiving a grant under
9	this section shall use the grant funds to cover the
10	costs associated with extending those hours of serv-
11	ice for the current enrollment, such as additional
12	costs for—
13	"(A) the purchase, rental, renovation, and
14	maintenance of additional facilities;
15	"(B) ongoing purchases of classroom sup-
16	plies;
17	"(C) staff providing services during the ex-
18	tended hours; and
19	"(D) professional development to staff
20	transitioning to providing services during the
21	extended hours.
22	"(2) Enhancing program quality.—A Head
23	Start agency (including an Early Head Start agen-
24	cy) that meets the requirements of subsection (a)(3)

1	shall use funds for the activities authorized under
2	section $640(a)(5)(B)$.
3	"(3) Exception.—The Head Start agency
4	shall not use the grant funds to expand the number
5	of children served in the Head Start program (in-
6	cluding the Early Head Start program) of the agen-
7	cy.
8	"(d) Reservations.—
9	"(1) Activities.—From the total amount ap-
10	propriated to carry out this section, the Secretary
11	shall—
12	"(A) for making grants for the activities
13	described in subsection $(c)(1)(A)$, reserve
14	\$4,000,000,000 of the funds appropriated for
15	fiscal year 2026; and
16	"(B) for making grants for the activities
17	described in any of subparagraphs (B) through
18	(D) of subsection (c)(1), reserve—
19	"(i) \$833,000,000 of the funds appro-
20	priated for fiscal year 2026;
21	"(ii) \$852,000,000 of the funds ap-
22	propriated for fiscal year 2027; and
23	"(iii) \$872,000,000 of the funds ap-
24	propriated for fiscal year 2028.

1	"(2) Priority.—The Secretary shall prioritize
2	Head Start agencies (including Early Head Start
3	agencies) that are applying to use funds to carry out
4	the activities described in subsection $(a)(1)$.
5	"(3) Migrant or seasonal head start pro-
6	GRAMS.—From the amount appropriated to carry
7	out this section for a fiscal year and reserved under
8	paragraph (1)(B), the Secretary shall reserve 4.5
9	percent for migrant or seasonal Head Start pro-
10	grams.
11	"(e) Authorization of Appropriations.—There
12	are authorized to be appropriated to carry out this sec-
13	tion—
14	" (1) \$4,833,000,000 for fiscal year 2026;
15	"(2) $$852,000,000$ for fiscal year 2027; and
16	"(3) $\$872,000,000$ for fiscal year 2028.
17	"(f) Definitions.—In this section:
18	"(1) Full school day; full school
19	YEAR.—The terms 'full school day' and 'full school
20	year' mean such a day and year, respectively, within
21	the meaning of the Head Start Program Perform-
22	ance standards issued under section 641A(a).
23	"(2) Migrant and seasonal head start
24	AGENCY.—The term 'migrant and seasonal Head
25	Start agency' means an agency that is funded under

1	this subchapter to provide a migrant and seasonal
2	Head Start program.".
3	(b) Conforming Amendments.—Section 640 of the
4	Head Start Act (42 U.S.C. 9835) is amended—
5	(1) in subsection (a)(6), by striking "appro-
6	priated under this subchapter" each place it appears
7	and inserting "appropriated under section 639"; and
8	(2) in subsection $(g)(3)(A)$ —
9	(A) by striking "amount appropriated"
10	each place it appears and inserting "amount
11	appropriated under section 639";
12	(B) by striking "services provided under
13	this subchapter" and inserting "services pro-
14	vided under this subchapter (other than section
15	657C)"; and
16	(C) by striking "agency under this sub-
17	chapter" and inserting "agency under this sub-
18	chapter (other than section 657C)".
19	SEC. 402. APPROPRIATION FOR WAGES.
20	(a) APPROPRIATION.—There is authorized to be ap-
21	propriated, and there is appropriated, out of any funds
22	in the Treasury not otherwise appropriated,
23	\$2,700,000,000 for fiscal year 2026 and each subsequent
24	fiscal year, to carry out subsection (b).

1	(b) Use of Funds.—Using funds made available
2	under subsection (a), the Secretary of Health and Human
3	Services shall assist Head Start agencies (including Early
4	Head Start agencies) funded under the Head Start Act
5	(42 U.S.C. 9831 et seq.), to the extent needed to ensure
6	that their teachers and staff—
7	(1) receive wages that are comparable to wages
8	for elementary educators with similar credentials
9	and experience in the State; or
10	(2) at a minimum, receive a living wage.
11	(c) Application.—In carrying out subsection (b),
12	the Secretary shall apply the Head Start Act, except to
13	the extent that subsection (b) is inconsistent with that
14	Act.