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(Original Signature of Member)

114TH CONGRESS  
2D SESSION

# H. R.

To amend the Fair Labor Standards Act of 1938 to require certain disclosures be included on employee pay stubs, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

Mr. SCOTT of Virginia introduced the following bill; which was referred to the Committee on \_\_\_\_\_

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# A BILL

To amend the Fair Labor Standards Act of 1938 to require certain disclosures be included on employee pay stubs, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Pay Stub Disclosure  
5 Act”.

6 **SEC. 2. FINDINGS.**

7 Congress finds the following:

1           (1) The lack of a Federal requirement to pro-  
2           vide employees with pay stubs indicating how their  
3           pay is calculated or to allow employee inspections of  
4           employers' payroll records significantly impedes ef-  
5           forts to identify and challenge wage and hour viola-  
6           tions.

7           (2) In a survey of 4,387 low-wage workers in  
8           New York, Los Angeles, and Chicago, more than a  
9           quarter of workers were paid less than the minimum  
10          wage and among those who worked more than 40  
11          hours per week, more than three-quarters were not  
12          paid overtime. Fifty-seven percent of these workers  
13          reported that they did not receive a pay stub in the  
14          previous week.

15          (3) Some employers are increasingly engaging  
16          in practices that make it extremely difficult for  
17          workers to calculate their pay, including paying  
18          workers in cash or by personal checks.

19          (4) While the Fair Labor Standards Act of  
20          1938 and the regulations of the Department of  
21          Labor require employers to keep records of employ-  
22          ees' pay, the lack of remedies diminishes the effec-  
23          tiveness of this requirement.

24          (5) The Supreme Court held in *Anderson v. Mt.*  
25          *Clemens Pottery Co.* (328 U.S. 680 (1946)) that

1 where an employer fails to keep records that are re-  
2 quired under the Fair Labor Standards Act of 1938,  
3 when an employee presents sufficient evidence of the  
4 “amount and extent of that work”, for which the  
5 employee was “improperly compensated” the burden  
6 shifts to the employer to disprove the employee’s tes-  
7 timony and evidence of the hours the employee  
8 worked and how much he or she was paid.

9 (6) Far too many courts have failed to shift the  
10 burden to the employer, where the employer has  
11 failed to keep records or has kept inadequate  
12 records, instead giving the employer’s testimony  
13 equal weight to credible evidence produced by the  
14 employee.

15 **SEC. 3. PAY STUB REQUIREMENTS.**

16 (a) DISCLOSURE REQUIREMENTS.—Section 11 of the  
17 Fair Labor Standards Act of 1938 (29 U.S.C. 211) is  
18 amended by adding at the end the following:

19 “(e) INFORMATION TO BE DISCLOSED TO CERTAIN  
20 EMPLOYEES.—

21 “(1) INITIAL DISCLOSURE.—Each employer  
22 shall provide an initial disclosure to each employee  
23 who is not subject to the exemptions set forth in sec-  
24 tion 13 within 15 days of the date such employee is  
25 hired or any of the information in subparagraphs

1 (A) through (C) changes with respect to that em-  
2 ployee. Such disclosure shall include—

3 “(A) the rate or rates of pay and whether  
4 the employee is paid by the hour, shift, day,  
5 week, or job, or by salary, piece rate, commis-  
6 sion, or other form of compensation;

7 “(B) the name of the employer and any  
8 other name used by the employer to conduct  
9 business; and

10 “(C) the physical address and telephone  
11 number of the employer’s main office or prin-  
12 cipal place of business, and a mailing address  
13 if such mailing address is different from the ad-  
14 dress of the main office or principle place of  
15 business.

16 “(2) DISCLOSURES REQUIRED IN EACH PAY  
17 STUB.—Each employer shall disclose to each em-  
18 ployee who is not subject to the exemptions set forth  
19 in section 13 in a pay stub provided each pay pe-  
20 riod—

21 “(A) the pay period covered;

22 “(B) the name of the employee and the  
23 last four digits of the employee’s Social Security  
24 number;

1           “(C) the total hours worked by the em-  
2           ployee, including the number of hours worked  
3           per workweek in the pay period;

4           “(D)(i) in the case of an employee who is  
5           paid an hourly wage, the total gross and net  
6           wages paid, and the rate of pay for each hour  
7           worked;

8           “(ii) in the case of an employee who is  
9           paid a salary in lieu of an hourly wage, the  
10          amount of salary paid during the pay period;

11          “(iii) in the case of an employee employed  
12          at piece rate, the number of piece-rate units  
13          earned, the applicable piece rate, and total  
14          amount paid in accordance with such piece rate;  
15          and

16          “(iv) in the case of an employee who re-  
17          ceives commission or is paid on the basis of any  
18          other type of rate, the total amount paid in  
19          commission or in accordance with such rate and  
20          any additional information relating to such pay  
21          as determined by the Secretary;

22          “(E) the number of overtime hours worked  
23          during each workweek of the pay period and the  
24          hourly rate of pay for each such overtime hour,  
25          or, in the case of an employee employed at piece

1 rate, the piece rate paid for each such overtime  
2 hour;

3 “(F) any additional compensation paid or  
4 benefits provided, including an explanation of  
5 each type of compensation or benefit; and

6 “(G) any deductions, with an explanation  
7 of each deduction, and any allowances or reim-  
8 bursements, with an explanation of each allow-  
9 ance or reimbursement.

10 “(3) REQUIREMENTS RELATED TO DISCLOSURE OF  
11 COMPENSATION, BENEFITS, ALLOWANCES, AND REIM-  
12 BURSEMENTS.—In disclosing the information required to  
13 be disclosed pursuant to subparagraphs (F) and (G) of  
14 paragraph (2)—

15 “(A) the compensation and benefits required to  
16 be disclosed include—

17 “(i) any bonus, paid leave (including paid  
18 vacation or personal time, paid sick leave, or  
19 any other paid leave), or other compensation;

20 “(ii) any employer contributions to health  
21 care coverage or to a retirement account for the  
22 employee and any transit or other benefits pro-  
23 vided by the employer; and

24 “(iii) any additional form of pay that is re-  
25 quired under State or local law, or for which

1 records are required to be kept pursuant to  
2 State or local law, such as reporting time pay,  
3 split shift pay, paid sick leave, or paid family  
4 or medical leave.

5 “(B) the allowances and reimbursements re-  
6 quired to be disclosed include any amounts paid to  
7 or reimbursed to an employee for meals, clothing,  
8 lodging, or any other item for which the employer  
9 makes an allowance or provides a reimbursement;  
10 and

11 “(C) the explanation for any additional com-  
12 pensation, benefits, allowances, or reimbursements  
13 shall be itemized and may not be described as ‘mis-  
14 cellaneous’.

15 “(4) FORM OF DISCLOSURE REQUIRED.—The pay  
16 stub required by paragraph (2) shall be provided to an  
17 employee each pay period and may be provided—

18 “(A) as a separate document, accompanying an  
19 employee’s pay;

20 “(B) as a detachable part of a paycheck for em-  
21 ployees receiving a paycheck; or

22 “(C) electronically, at the election of the em-  
23 ployee, if the employee receives his or her pay  
24 through electronic deposit.”.

1           (b) RECORDKEEPING REQUIREMENTS.—Section 11  
2 of such Act is further amended by adding at the end of  
3 subsection (c) the following: “An employer shall keep  
4 records of the information disclosed in an employee’s pay  
5 stub, as required by subsection (e), for a period of three  
6 years from the date of issuance of each pay stub.”.

7           (c) INVESTIGATIONS AND INSPECTIONS.—Section 11  
8 of such Act is further amended by adding at the end of  
9 subsection (a) the following: “In the event that an em-  
10 ployee requests an inspection of such employee’s records  
11 described in subsection (e), the employer shall provide cop-  
12 ies of such records for a period of up to three years prior  
13 to such request. An employer shall comply with an employ-  
14 ee’s requests to inspect records within 21 days of such  
15 request.”.

16           (d) NOTICE AND POSTING REQUIREMENT.—Section  
17 11 of such Act is further amended by inserting after sub-  
18 section (e) (as added by subsection (a)) the following:

19           “(f)(1) Every employer subject to any provision of  
20 this Act or of any order issued under this Act shall provide  
21 a notice to each employee within 15 days of the date of  
22 hire that includes—

23                           “(A) a description of the employee’s right  
24                           to receive a pay stub and the information which  
25                           the pay stub must contain;

1           “(B) the address and telephone number for  
2           the applicable local office of the Department of  
3           Labor; and

4           “(C) such additional information as the  
5           Secretary shall require by regulation.

6           “(2) In the case of employees employed by an em-  
7           ployer on the date of enactment of this Act, the employer  
8           shall provide the notice described in paragraph (1) within  
9           15 days of the effective date of the Pay Stub Disclosure  
10          Act.”.

11          (e) CONFORMING AMENDMENT.—The section head-  
12          ing of section 11 of such Act is amended by inserting  
13          “**PAY STUB DISCLOSURES,**” after “**RECORDS,**”.

14          **SEC. 4. ENFORCEMENT.**

15          (a) IN GENERAL.—Section 16 of the Fair Labor  
16          Standards Act of 1938 is further amended—

17                  (1) in subsection (b)—

18                          (A) by inserting after the second sentence  
19                          the following: “An employer who violates sub-  
20                          sections (e) or (f) of section 11 shall be liable  
21                          to the affected employee for \$50 for the initial  
22                          pay period in which such a violation occurs and  
23                          \$100 per employee for each violation in a sub-  
24                          sequent pay period, not to exceed an aggregate  
25                          of \$4,000 per employee.”; and

1 (B) by striking “either of the preceding  
2 sentences” and inserting “any of the preceding  
3 sentences”;

4 (2) in subsection (e)—

5 (A) by redesignating paragraphs (3)  
6 through (5) as paragraphs (4) through (6), re-  
7 spectively; and

8 (B) by inserting after paragraph (2) the  
9 following:

10 “(3) An employer who fails to make, keep, and pre-  
11 serve records as required by section 11(c), or fails to per-  
12 mit a current or former employee to inspect or copy  
13 records as required by section 11(a), shall be subject to  
14 a civil penalty of \$750 per violation.”; and

15 (3) by adding at the end the following:

16 “(f) The Secretary shall have the authority, in ac-  
17 cordance with inflation, to periodically increase the  
18 amounts provided for in this section as penalties or recov-  
19 erable in an action described in subsection (b).”.

20 (b) EVIDENTIARY STANDARDS.—Section 15 of such  
21 Act (29 U.S.C. 215) is amended by adding at the end the  
22 following:

23 “(c) In the event that an employer fails to keep suffi-  
24 cient records as required by section 11(c) and any related  
25 regulations, the employee’s production of credible evidence

1 and testimony regarding the amount and extent of the  
2 work for which the employee was improperly compensated  
3 shall be sufficient to create a rebuttable presumption that  
4 the employee's records are accurate, consistent with the  
5 Supreme Court's decision in *Anderson v. Mt. Clemens*  
6 *Pottery Co.* (328 U.S. 680 (1946)).”.

7 **SEC. 5. DEFINITIONS.**

8 Section 3 of the Fair Labor Standards Act of 1938  
9 29 U.S.C. 203) is amended by adding at the end the fol-  
10 lowing:

11 “(z) ‘Pay stub’ means a paper that itemizes in writ-  
12 ing all wages and deductions paid to an employee each  
13 pay period.”.

14 **SEC. 6. REGULATIONS AND TECHNICAL ASSISTANCE.**

15 (a) REGULATIONS.—Not later than 1 year after the  
16 date of enactment of this Act, the Secretary of Labor shall  
17 prescribe such regulations as are necessary to carry out  
18 this Act, including a list of State and local laws—

19 (1) with requirements that are substantially  
20 similar to the requirements of this Act; and

21 (2) compliance with which the Secretary may  
22 determine satisfies the requirements of this Act.

23 (b) GUIDANCE AND TECHNICAL ASSISTANCE.—In  
24 order to achieve the objectives of this Act, the Secretary  
25 of Labor—

1           (1) acting through the Administrator of the  
2 Wage and Hour Division of the Department of  
3 Labor, shall issue guidance on compliance with this  
4 Act regarding providing the disclosures required  
5 pursuant to this Act; and

6           (2) shall provide technical assistance to employ-  
7 ers, labor organizations, professional associations,  
8 and other interested persons on means of achieving  
9 and maintaining compliance with the provisions of  
10 this Act.

11 **SEC. 7. EFFECTIVE DATE.**

12       The amendments made by this Act shall take effect  
13 on the date that is 6 months after final regulations are  
14 issued by the Secretary of Labor and not later than 18  
15 months after the date of enactment of this Act.